**Primary Government Financial Statements** 

As of and For the Year Ended December 31, 2011 With Supplemental Information Schedules

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Independent Auditors' Report

Bossier Parish Police Jury Benton, Louisiana

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury, as of and for the year ended December 31, 2011, which collectively comprise the basic financial statements of the parish's primary government as listed in the table of contents. These financial statements are the responsibility of the Bossier Parish Police Jury's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

The financial statements do not include financial data for the Bossier Parish Police Jury's legally separate component units. Accounting principles generally accepted in the United States of America require the financial data for those component units to be reported with the financial data of the primary government unless the Bossier Parish Police Jury also issues financial statements for the financial reporting entity that include the financial data for its component units. The Bossier Parish Police Jury has not issued such reporting entity financial statements. This represents a departure from accounting principles generally accepted in the United States of America. The assets, liabilities, net assets, revenues, and expenses of the aggregate discretely presented component units are indeterminable.

In our opinion, because of the omission of the discretely presented component units, as discussed previously, the financial statements referred to previously do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the aggregate discretely presented component units of the Bossier Parish Policy Jury as of December 31, 2011, or the changes in financial position thereof for the year then ended.

Further, in our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury, as of December 31, 2011, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated June 26, 2012, on our consideration of the Bossier Parish Police Jury's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 – 10, budgetary comparison information on pages 48 – 52, and schedule of funding progress for retiree health, dental, and life plans on page 53 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Bossier Parish Police Jury's basic financial statements. The accompanying supplemental information schedules listed in the table of contents and shown on pages 54 – 63, are presented for the purpose of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards, shown on page 64, is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A–133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Cook & Morehart

Certified Public Accountants

Cook + Marchant

June 26, 2012

#### BOSSIER PARISH POLICE JURY

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the Bossier Parish Police Jury's financial performance provides an overview of the Police Jury's financial activities for the fiscal year ended December 31, 2011. Please read it in conjunction with our financial statements, which begin on page 11.

#### FINANCIAL HIGHLIGHTS

- The assets of the Police Jury's government activities exceeded its liabilities at the close of 2011 by \$259,512,716. Of this amount, \$14,119,003 (unrestricted net assets) may be used to meet the ongoing obligations to citizens and creditors in accordance with the Police Jury's fund designation and fiscal policies.
- The Police Jury's net assets of our government activities increased by 16,604,331 or 7%. The Police Jury's net assets of our business-type activities are \$1,235,054, which consist entirely of investments in capital assets.
- In the Police Jury's governmental activities, total general and program revenues were \$61,330,578 in 2011 compared to \$73,116,092 in 2010.
- During the year ended December 31, 2011, the Police Jury had total expenses, excluding depreciation, totaled \$35,606,957, compared to \$36,785,123 for 2010.

#### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities (on pages 11-12) provide information about the activities of the Police Jury as a whole and present a longer-term view of the Police Jury's finances. Fund financial statements start on page 13. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Police Jury's operations in more detail than the government—wide statements by providing information about the Police Jury's most significant funds.

#### Reporting the Police Jury as a Whole

Our analysis of the Police Jury as a whole begins on page 11. One of the most important questions asked about the Police Jury's finances is "Is the Police Jury as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about the funds maintained by the Police Jury as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Police Jury's net assets and changes in them. You can think of the Police Jury's net assets – the difference between assets and liabilities – as one way to measure the

Police Jury's financial health, or *financial position*. Over time, *increases* or *decreases* in the Police Jury's net assets are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the Police Jury's property tax base, to assess the overall health of the Police Jury.

In the Statement of Net Assets and the Statement of Activities, we divide the Police Jury into two kinds of activities:

Governmental activities – all of the expenses paid from the funds maintained by the Police Jury are reported here, consisting primarily of personal services, materials and supplies, travel, repairs and maintenance and other program services. Ad valorem taxes and sales taxes finance most of these activities.

Business-type activities – Activities of the Police Jury's sewer system are reported here.

#### Reporting the Police Jury's Most Significant Funds

Our analysis of the major funds maintained by the Police Jury begins on page 13. The fund financial statements begin on page 13 and provide detailed information about the most significant funds maintained by the Police Jury – not the Police Jury as a whole. The Police Jury's governmental funds use the following accounting approaches:

Governmental funds — All of the Police Jury's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the *modified accrual* accounting method, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the Police Jury's general government operations and the expenses paid from those funds. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance certain Police Jury expenses. We describe the relationship (or differences) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* in a reconciliation at the bottom of the fund financial statements.

Proprietary funds – Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Assets and the Statement of Activities. In fact, The Police Jury's enterprise funds (a component of the proprietary funds) are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds.

#### THE POLICE JURY AS A WHOLE

The Police Jury's total net assets changed from a year ago, increasing from \$242,908,385 to \$260,747,770. A comparative analysis of the funds maintained by the Police Jury is presented below in Table 1.

Table 1 Net Assets

|                                   | Government     | al Activities  | Business-type | Activities | To             | otal           |
|-----------------------------------|----------------|----------------|---------------|------------|----------------|----------------|
|                                   | 2011           | 2010           | 2011          | 2010       | 2011           | 2010           |
| Current and other assets          | \$ 69,766,331  | \$ 76,472,751  | \$ -          | \$ -       | \$ 69,766,331  | \$ 76,472,751  |
| Capital asset, net                | 252,021,645    | 234,908,957    | 5,616,606     |            | 257,638,251    | 234,908,957    |
| Internal balances                 | 4,381,552      |                | (4,381,552)   |            |                |                |
| Total assets                      | 326,169,528    | 311,381,708    | 1,235,054     |            | 327,404,582    | 311,381,708    |
|                                   |                |                |               |            |                |                |
| Current liabilities               | 2,853,693      | 3,021,881      |               |            | 2,853,693      | 3,021,881      |
| Long-term liabilities             | 63,803,119     | 65,451,442     |               |            | 63,803,119     | 65,451,442     |
| Total liabilities                 | 66,656,812     | 68,473,323     |               |            | 66,656,812     | 68,473,323     |
| Net assets: Investment in capital |                |                |               |            |                |                |
| assets, net of related debt       | 205,545,695    | 189,937,136    | 1,235,054     |            | 206,780,749    | 189,937,136    |
| Restricted                        | 39,848,018     | 49,690,036     | ,,            |            | 39,848,018     | 49,690,036     |
| Unrestricted                      | 14,119,003     | 3,281,213      |               |            | 14,119,003     | 3,281,213      |
| Total net assets                  | \$ 259,512,716 | \$ 242,908,385 | \$ 1,235,054  | \$         | \$ 260,747,770 | \$ 242,908,385 |

Net assets of the Police Jury's governmental activities increased by \$16,604,331 or 7%. Net assets of Police Jury's business-type activities are \$1,235,054. Unrestricted net assets, the part of net assets that can be used to finance Police Jury's expenses without constraints or other legal requirements, increased from \$3,281,213 at December 31, 2010 to \$14,119,003 at December 31, 2011.

Table 2
Change in Net Assets

|   | Government    | al Activities      | Business-ty  | pe Activities | Te            | otal                |
|---|---------------|--------------------|--------------|---------------|---------------|---------------------|
|   | 2011          | 2010               | 2011         | 2010          | 2011          | 2010                |
| Revenues                                  |               |                    |              |               |               |                     |
| Program revenues                          |               |                    |              |               |               |                     |
| Charges for services                      | \$ 2,537,009  | \$ 2,388,809       | \$ -         | \$ -          | \$ 2,537,009  | \$ 2,388,809        |
| Operating grants and                      | Ψ 4,057,005   | Ψ 2,500,005        | •            | <b>U</b>      | Ψ 2,001,000   | <b>4 2</b> ,500,007 |
| contributions                             | 16,686,956    | 26,596,655         |              |               | 16,686,956    | 26,596,655          |
| Capital grants and                        | - 3,030,720   | ,,                 |              |               | 10,000,000    |                     |
| contributions                             | 1,303,644     | 980,671            |              |               | 1,303,644     | 980,671             |
| General revenues                          | -,,           | ,                  |              |               | -,,           |                     |
| Ad valorem taxes                          | 12,743,404    | 12,427,642         |              |               | 12,743,404    | 12,427,642          |
| Sales taxes                               | 19,681,279    | 21,651,826         |              |               | 19,681,279    | 21,651,826          |
| Other taxes                               | 1,001,541     | 1,209,912          |              |               | 1,001,541     | 1,209,912           |
| Franchise taxes                           | 352,206       | 274,330            |              |               | 352,206       | 274,330             |
| Investment earnings                       | 28,779        | 30,142             |              |               | 28,779        | 30,142              |
| Gaming tax revenues                       | 4,152,730     | 4,445,462          |              |               | 4,152,730     | 4,445,462           |
| State revenue sharing                     | 535,498       | 521,596            |              |               | 535,498       | 521,596             |
| Gain on sale of land                      | ŕ             | 293,946            |              |               | ŕ             | 293,946             |
| Miscellaneous revenues                    | 2,307,532     | 2,295,101          |              |               | 2,307,532     | 2,295,101           |
| Transfers                                 | (1,242,602)   |                    | 1,242,602    |               |               |                     |
| Total revenues                            | 60,087,976    | 73,116,092         | 1,242,602    |               | 61,330,578    | 73,116,092          |
|   |               |                    |              |               |               |                     |
| Expenses                                  |               |                    |              |               |               | 2 40 5 60 4         |
| General government                        | 8,640,346     | 8,432,996          |              |               | 8,640,346     | 8,432,996           |
| Public safety<br>Public works             | 5,547,262     | 6,344,972          |              |               | 5,547,262     | 6,344,972           |
| Public utilities                          | 15,755,499    | 14,89 <b>3,666</b> |              |               | 15,755,499    | 14,893,666          |
|   | 94,948        | 3 000 307          |              |               | 94,948        | 2 000 207           |
| Health and welfare Culture and recreation | 3,562,835     | 3,890,387          |              |               | 3,562,835     | 3,890,387           |
| Economic development                      | 5,246,774     | 4,815,427          |              |               | 5,246,774     | 4,815,427           |
| Interest on long-term debt                | 2,387,029     | 3,275,846          |              |               | 2,387,029     | 3,275,846           |
| Sewer                                     | 2,248,952     | 2,197,977          | 7.540        |               | 2,248,952     | 2,197,977           |
| Total expenses                            | 42 492 645    | 42.061.271         | 7,548        |               | 7,548         | 42 061 271          |
| 1 otat expenses                           | 43,483,645    | 43,851,271         | 7,548        |               | 43,491,193    | 43,851,271          |
| Increases (decreases)                     |               | 1                  |              |               |               |                     |
| in net assets                             | \$ 16,604,331 | \$29,264,821       | \$ 1,235,054 | \$            | \$ 17,839,385 | \$ 29,264,821       |

Total revenues decreased \$11,785,514 or 16% from total revenues in the year ended December 31, 2010 of \$73,116,092 to total revenues of \$61,330,578 in the years ended December 31, 2011, due in part to a decrease in operating grants and contributions. Our analysis below separately considers the operations of the government and business-type activities.

# **Governmental Activities**

Total revenues for the governmental activities decreased \$13,028,116 from total revenues in the year ended December 31, 2010 of \$73,116,092 to total revenues of \$60,087,976 in the year ended December 31, 2011.

The cost of all governmental activities this year was \$43,483,645, which remained substantially the same as the prior year. These costs were covered by \$20,527,609 of program revenues, with the remaining costs covered by property tax, sales, taxes and other general revenues.

#### **Business-type Activities**

Total revenues for the business-type activities were \$1,242,602, which consisted of a transfer from the governmental funds.

The cost of all business-type activities this year was \$7,548 which consisted of depreciation expense.

# THE POLICE JURY'S FUNDS

As the Police Jury completed the year, its governmental funds (as presented in the balance sheet on page 13) reported a *combined* fund balance of \$67,000,137, which is less than last year's fund balance of \$68,721,812. The primary reason for the decrease in fund balance is decreased revenues in operating grants and contributions.

# General Fund Budgetary Highlights

The Police Jury adopted a budget for its General Fund for the year ended December 31, 2011, and amended the budget one time during the year. The budgetary comparison is presented as required supplementary information and shown on pages 48. Highlights for the year are as follows:

• General fund revenues and expenditures were in line with the amended budget.

The Police Jury's General Fund balance of \$3,435,459 reported on page 13 differs from the General Fund's *budgetary* fund balance of \$639,991, reported in the budgetary comparison schedule on page 48. This is primarily due to the Police Jury budgeting on the cash basis of accounting.

# CAPITAL ASSETS AND DEBT ADMINISTRATION

# **Capital Assets**

At the end of December 31, 2011, the Police Jury had invested \$257,638,251 in capital assets. (see table 3 below)

Table 3
Capital Assets At Year End
(Net of Depreciation)

|                                  | Governmen      | tal Activities | Business-ty  | pe Activitites | To             | otal          |
|----------------------------------|----------------|----------------|--------------|----------------|----------------|---------------|
|                                  | 2011           | 2010           | 2011         | 2010           | 2011           | 2010          |
| Land                             | \$ 11,006,200  | \$ 8,193,152   | \$ 401,000   | \$ -           | \$ 11,407,200  | \$ 8,193,15   |
| Goodwill                         |                |                | 1,226,000    |                | 1,226,000      |               |
| Construction in progress         | 9,026,422      | 4,440,443      | 1,732,679    |                | 10,759,101     | 4,440,44      |
| Buildings                        | 88,391,160     | 90,492,612     | 2,256,927    |                | 90,648,087     | 90,492,61     |
| Infrastructure                   | 137,969,711    | 126,484,138    |              |                | 137,969,711    | 126,484,13    |
| Equipment, furnishings, vehciles | 4,689,259      | 4,390,688      |              |                | 4,689,259      | 4,390,68      |
| Library books & materials        | 938,893        | 907,924        |              |                | 938,893        | 907,92        |
|                                  | \$ 252,021,645 | \$ 234,908,957 | \$ 5,616,606 | \$             | \$ 257,638,251 | \$ 234,908,95 |

#### This year's major additions included:

| Land                            | \$<br>3,226,342  |
|---------------------------------|------------------|
| Goodwill                        | 1,226,000        |
| Construction in progress        | 8,188,626        |
| Buildings and improvements      | 2,695,811        |
| Infrastructure                  | 14,103,309       |
| Furniture, equipment & vehicles | 1,001,623        |
| Library books and information   | <br>391,716      |
|                                 | \$<br>30,833,427 |

More detailed information about the capital assets are presented in Note 7 to the financial statements.

#### Debt

Outstanding debt of the Police Jury includes: \$1,560,000 issued in 2005 for acquiring, construction, improving and equipping the public library facilities and system, \$5,000,000 issued in 2010 for acquiring sewer systems to create a sewer district, \$24,830,000 issued in 2010 for refunding of the courthouse addition/renovation and jail construction projects, \$4,885,000 issued in 2010 for refunding of the courthouse addition/renovation and jail construction projects, \$7,442,000 issued in 2010 for public improvement projects in the parish of Bossier and \$14,920,000 issued in 2007 for public projects in the parish of Bossier.

Table 4
Outstanding Debt at Year End

|  | Governmental Activities 2010 | Governmental Activities 2011 |
|--|------------------------------|------------------------------|
| Certificates of indebtedness,<br>Series 2005 (backed by ad valorem<br>tax revenue in the Library Fund)   | 1,910,000                    | 1,560,000                    |
| Revenue bonds,<br>Series 2010 (backed by sales tax revenue<br>in Capital Improvements Fund)              | 5,000,000                    | 5,000,000                    |
| Revenue bonds, Series 2010A (backed by sales tax revenue in Capital Improvements Fund)                   | 24,830,000                   | 24,830,000                   |
| Revenue bonds,<br>Series 2010B (backed by sales tax revenue<br>in Capital Improvements Fund)             | 6,310,000                    | 4,885,000                    |
| Revenue bonds, Series 2010 Build America Bond (backed by sales tax revenue in Capital Improvements Fund) | 8,162,000                    | 7,442,000                    |
| Revenue bonds,<br>Series 2007  |                              | , ,                          |
| (LCDA Improvements)  | 15,575,000                   | 14,920,000                   |

State law restricts the amount of debt that the Police Jury may issue. The aggregate principal amount of debt may not exceed 10% of the assessed valuation for property tax purposes of all real and personal property located within the parish. The Police Jury's total debt outstanding at year end was well below this limitation.

Other obligations include accrued vacation pay, special assessment debt relating to paving of Valerie Lane in Bossier Parish, and other post-employment obligations. More detailed information about the debt is presented in Note 10 to the financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

The Police Jury's management considered many factors when setting a fiscal year December 31, 2012 budget. Amounts available for appropriation in the governmental funds are expected to increase due to an increase in sales tax and gaming tax revenues. Ad valorem taxes will increase due to continued residential and commercial development.

The Consolidated Waterworks / Sewerage District No. 1 (District) is planning certain water and sewer projects and acquisitions for water / sewer infrastructure improvements within Bossier parish. The estimated cost of those improvements are approximately \$45,000,000. Funding for the improvements is expected to be provided by a loan from the State of Louisiana, Department of environmental Quality for \$17,750,000; issuance of revenue bonds through the Louisiana Local Government Authority for \$11,835,000; and State of Louisiana capital outlay funds totaling approximately \$15,500,000.

#### CONTACTING THE POLICE JURY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens and taxpayers with a general overview of the finances for those funds maintained by the police jury and to show the police jury's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Bossier Parish Police Jury, P. O. Box 70, Benton, Louisiana 71006.

# Bossier Parish Police Jury Benton, Louisiana Statement of Net Assets December 31, 2011

|                                       |    | overnmental<br>Activities |           | usiness-Type Activities |    | Total       |
|---------------------------------------|----|---------------------------|-----------|-------------------------|----|-------------|
| Assets                                | \$ | 20 657 609                | æ         |                         | \$ | 39,657,698  |
| Cash and cash equivalents Investments | Ф  | 39,657,698<br>34,999      | \$        |                         | Φ  | 34,999      |
| Restricted cash                       |    | 9,685,859                 |           |                         |    | 9,685,859   |
| Receivables                           |    | 16,630,300                |           |                         |    | 16,630,300  |
| Prepaid expenses                      |    | 829,636                   |           |                         |    | 829,636     |
| Deferred bond issuance costs          |    | 2,927,839                 |           |                         |    | 2,927,839   |
| Capital assets, net                   |    | 252,021,645               |           | 5,616,606               |    | 257,638,251 |
| Internal balances                     |    | 4,381,552                 |           | (4,381,552)             |    |             |
| Total assets                          |    | 326,169,528               |           | 1,235,054               |    | 327,404,582 |
| Liabilities                           |    |                           |           |                         |    |             |
| Accounts payable and accrued expenses |    | 2,853,693                 |           |                         |    | 2,853,693   |
| Long-term liabilities:                |    |                           |           |                         |    |             |
| Due within one year                   |    | 6,814,276                 |           |                         |    | 6,814,276   |
| Due in more than one year             |    | 56,988,843                |           |                         |    | 56,988,843  |
| Total liabilities                     |    | 66,656,812                |           |                         |    | 66,656,812  |
| Net Assets                            |    |                           |           |                         |    |             |
| Invested in capital assets, net of    |    |                           |           |                         |    |             |
| related debt                          |    | 205,545,695               |           | 1,235,054               |    | 206,780,749 |
| Restricted for:                       | ,  |                           |           |                         |    |             |
| Capital Projects                      |    | 4,572,983                 |           |                         |    | 4,572,983   |
| Public Works                          |    | 11,552,533                |           |                         |    | 11,552,533  |
| Public Safety                         |    | 2,154,933                 |           |                         |    | 2,154,933   |
| Economic Development                  |    | 739,575                   |           |                         |    | 739,575     |
| Culture and Recreation                |    | 12,809,167                |           |                         |    | 12,809,167  |
| Debt service                          |    | 4,385,076                 |           |                         |    | 4,385,076   |
| Health and Welfare                    |    | 3,633,751                 |           |                         |    | 3,633,751   |
| Unrestricted                          |    | 14,119,003                |           |                         |    | 14,119,003_ |
| Total net assets                      | \$ | 259,512,716               | <u>\$</u> | 1,235,054               |    | 260,747,770 |

Bossier Parish Police Jury Benton, Louisiana Statement of Activities For the Year Ended December 31, 2011

| Program Revenues   | Program Revenues  Charges for Grants and 1,298,580  20,700  296,273  323,758  5 \$ \$ \$  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  2,537,009  16,686,956  1,303,644  1,303,644  1,303,644  1,303,644  1,303,644 |
|--|--|
| ## Program Revenues   Operating Grants and Contributions     347 | ## Program Revenues    Charges for Crants and Services Contributions   |
| -   -   -   -   -   -   -   -   -   -                            | ## Charges for Services  \$ 78,882   |
|  | \$ 78,882<br>404,930<br>2,645,719<br>2,742,190<br>5,547,262<br>15,755,499<br>9,948<br>3,562,835<br>5,246,774<br>2,387,029<br>2,248,952<br>43,483,645<br>5,246,774<br>2,387,029<br>2,248,952<br>8,483,645<br>7,548<br>8,483,645   |

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury Benton, Louisiana Balance Sheet Governmental Funds December 31, 2011

|                                      |   | General   |    | Hiohway       | ġ             | Library    | <u> </u> | Capital<br>Improvements |     | BABS      | Governmental<br>Frinds | Total<br>Governmental<br>Funds |
|--------------------------------------|---|-----------|----|---------------|---------------|------------|----------|-------------------------|-----|-----------|------------------------|--------------------------------|
| Assets                               |   |           |    | 9             |               |            |          |                         |     |           |                        | 200                            |
| Cash and cash equivalents            | ₩ | 666,730   | 49 | 14,812,234    | \$ 8,2        | 8,217,436  | ₩        | 3,775,078               | 643 |           | \$ 12,186,220          | \$ 39,657,698                  |
| Investments                          |   | 34,999    |    |               |               |            |          |                         |     |           | •                      | 34,999                         |
| Receivables                          |   | 3,263,050 |    | 3,110,679     | 6,2           | 6,228,505  |          | 973,020                 |     |           | 3,055,046              | 16,630,300                     |
| Restricted cash                      |   |           |    |               |               |            |          |                         |     | 8,071,297 | 1,614,562              | 9,685,859                      |
| Due from other fund                  |   | 75,883    |    | 10,000        |               |            |          |                         |     |           | 6,373                  | 92,256                         |
| Advance to Waterworks/Sewer District |   |           |    |               |               |            |          |                         |     |           | 4,381,552              | 4,381,552                      |
| Total assets                         | ↔ | 4,040,662 | ₩  | 17,932,913    | \$ 14,445,941 | 11         | s l      | 4,748,098               | ↔   | 8,071,297 | \$ 21,243,753          | \$ 70,482,664                  |
| Liabitities and Fund Balances        |   |           |    |               |               |            |          |                         |     |           |                        |                                |
| Accounts payable                     | € | 407,729   | ↔  | 801,665       | <del>8</del>  | 450,868    | €9       | 46,335                  | 49  |           | \$ 644,300             | \$ 2,350,897                   |
| Due to other fund                    |   |           |    | 65,782        |               |            |          | 11,300                  |     |           | 15,174                 | 92,256                         |
| Deferred revenue                     |   | 197,474   |    | 201,820       | 4             | 446,184    |          |                         |     |           | 193,896                | 1,039,374                      |
| Total liabilities                    |   | 605,203   |    | 1,069,267     | 8             | 897,052    |          | 57,635                  |     |           | 853,370                | 3,482,527                      |
| Fund balances:                       |   |           |    |               |               |            |          |                         |     |           |                        |                                |
| Nonspendable                         |   |           |    |               |               |            |          |                         |     |           | 4,381,552              | 4,381,552                      |
| Restricted                           |   |           |    | 12,430,257    | 13,4          | 13,451,452 |          | 4,559,932               |     | 8,071,297 | 13,703,850             | 52,216,788                     |
| Committed                            |   | 336,789   |    | 4,433,389     |               | 97,437     |          | 130,531                 |     |           | 2,304,981              | 7,303,127                      |
| Unassigned                           |   | 3,098,670 |    |               |               |            |          |                         |     |           |                        | 3,098,670                      |
| Total fund balances                  |   | 3,435,459 |    | 16,863,646    | 13,5          | 13,548,889 |          | 4,690,463               |     | 8,071,297 | 20,390,383             | 67,000,137                     |
| Total liabilities and fund balances  | ₩ | 4,040,662 | ↔  | \$ 17,932,913 | \$ 14,445,941 | 45,941     | 69       | 4,748,098               | ↔   | 8,071,297 | \$ 21,243,753          | \$ 70,482,664                  |

The accompanying notes are an integral part of this statement.

# Bossier Parish Police Jury Benton, Louisiana Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets December 31, 2011

| Fund balances - total governmental funds   | \$<br>67,000,137          |
|--|---------------------------|
| Amounts reported for governmental activities in the statement of net assets are different because:   |                           |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.  | 252,021,645               |
| Deferred bond issuance costs are capitalized and amortized over the life of the bond issue for the government-wide statements, but are reported as expenditures in the governmental funds.                     |                           |
| Debt issuance costs  | 2,927,839                 |
| Long-term liabilities, including bonds payable, accrued interest payable, and other post-employment benefit payable are not due and payable in the current period and therefore are not reported in the funds. | (64,305,915)              |
| Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.   | 1,039,374                 |
| The nonallocation method of accounting for prepayments is used in the fund statements, since the prepayment does not provide expendable financial resources.   | <br>829,636               |
| Net assets of governmental activities  | \$<br>259,512,7 <u>16</u> |

Bossier Parish Police Jury
Benton, Louislana
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2011

|  |              |               |               |              |              | Other         | Total         |
|--|--------------|---------------|---------------|--------------|--------------|---------------|---------------|
| Revenues:  | Generat      | Highway       | Library       | Lapital      | CDA          | Covernmental  | Governmental  |
| Ad valorem taxes   | \$ 1,709,280 | \$ 1,713,080  | \$ 6,439,117  | 69           | 159          | \$ 2,703,075  | \$ 12 564 552 |
| Sales tax  |              | 8,977,342     |               | 8.941,081    | •            |               |               |
| Licenses and permits   | 693,694      | 281,358       |               | -            |              |               | 975,052       |
| Intergovernmental revenues   | 1,533,528    | 4,085,904     | 155,942       |              |              | 4,721,617     | 10,496,991    |
| Fees, charges, and commissions for services  | 90,025       |               | 39,526        |              |              | 3,034,863     | 3,164,414     |
| Fines and forfeitures  |              | 238,603       | 40,210        |              |              | 1,076,023     | 1,352,836     |
| Investment earnings  | 9,368        | 7,849         | 4,162         | 808          | 4            | 6,590         | 28,822        |
| Miscellaneous  | 363,423      | 62,612        | 13,539        | 129,721      |              | 59,722        | 629,017       |
| Total revenues   | 6,162,174    | 15,364,748    | 6,692,496     | 9,071,611    | 4            | 11,601,890    | 48,892,963    |
| Expenditures:  |              |               |               |              |              |               |               |
| Current.<br>General government:  |              |               |               |              |              |               |               |
| Zoning and planning  |              |               |               |              |              | 78,882        | 78,882        |
| Legislative  | 332,421      |               |               |              |              |               | 332,421       |
| Judicial   | 584,426      |               |               |              |              | 1,800,181     | 2,384,607     |
| Elections<br>Figures and administrative  | 263,555      |               |               |              |              | 522 503       | 263,555       |
| Other  | 207, 100,    | 130 116       | 208 750       | 1 034 116    |              | 84 74B        | 2 547 483     |
| Public safety  | 3 051 130    | 2,42          | 00.1004       | 2            |              | 2 381.654     | 5 437 784     |
| Public works   |              | 8,742,757     |               | 138,081      |              | 673,541       | 9,554,379     |
| Health and welfare   | 163,836      |               |               | 32,986       |              | 3,307,127     | 3,503,949     |
| Cutture and recreation   | 146,346      |               | 3,873,193     |              |              | 248,638       | 4,268,177     |
| Economic development   | 159,073      |               |               | 53,089       |              | 1,282,134     | 1,494,296     |
| Public utilities   | 94,812       |               |               |              |              |               | 94,812        |
| Capital outlay   | 29,091       | 12,134,272    | 604,557       | 282,287      |              | 857,241       | 13,907,448    |
| Debt service:<br>Principal retirement  |              |               |               |              |              | 21.60         | 0 150 443     |
| Interact and other character   |              |               |               |              | **           | 4 578 487     | 4 576 534     |
|  | 0.000        | 34 000 40     | 4 000 000     | 0 440 550    | <b>\$</b>    | /0+'D/C'T     | 1,5,0,00      |
| oral experiorates  | 6,603,813    | 24', UUS, 145 | 4,585,500     | 2,440,559    | 44           | 15,948,577    | 90,689,638    |
| Excess (deficiency) of revenues over (under) expenditures                          | (441,639)    | (5,644,397)   | 2,005,996     | 6,631,052    |              | (4,347,687)   | (1,796,675)   |
| Other financing sources (uses):<br>Sale of capital items                           |              |               |               |              |              | 75,000        | 75,000        |
| Transfers in   | 1,301,039    | 900,416       |               |              |              | 8,615,453     | 10,816,908    |
| Transfers out  | (509,471)    | (1,308,205)   | (414,000)     | (6,626,000)  |              | (1,959,232)   | (10,816,908)  |
| Total other financing sources (uses)   | 791,568      | (407,789)     | (414,000)     | (6,626,000)  |              | 6,731,221     | 75,000        |
| Excess (deficiency) of revenues and other sources over expenditures and other uses | 349,929      | (6,052,186)   | 1,591,996     | 5,052        |              | 2,383,534     | (1,721,675)   |
| Fund balances at beginning of year   | 3,085,530    | 22,915,832    | 11,956,893    | 4,685,411    | 8,071,297    | 18,006,849    | 68,721,812    |
| Fund balances at end of year   | \$ 3,435,459 | \$ 16,853,646 | \$ 13,548,889 | \$ 4,690,463 | \$ 8,071,297 | \$ 20,390,383 | \$ 67,000,137 |
|  |              |               |               |              |              |               |               |

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2011

| Net change in fund balances - total governmental funds   | \$<br>(1,721,675)       |
|--|-------------------------|
| Amounts reported for governmental activities in the statement of activities are different because:   |                         |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.                        |                         |
| This is the amount by which capital outlays (\$13,907,447) exceeded depreciation (\$7,876,688) in the current period.  | 6,030,759               |
| The net effect of various transactions involving capital assets (sales, trade-ins, donated infrastructure, etc.) is to increase net assets.  | 11,081,928              |
| Bond issuance costs are capitalized and amortized over the life of the bond issue for the government-wide statements, but are reported as  |                         |
| expenditures in the governmental funds.  Bond issuance costs   | (258,520)               |
| The repayment of principal of long-term debt consumes current financial resources of governmental funds.   | 3,156,443               |
| The payment to refunded bond escrow agent consumes current financial resources of governmental funds.  |                         |
| The nonallocation method of accounting for prepayments is used in the fund statements, since the prepayment does not provide expendable financial resources.   | (4,785)                 |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.   | 219,894                 |
| Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.   |                         |
| Compensated absences Other post-employment benefits liabilities  | (18,064)<br>(1,490,055) |
| Accrued interest expense on long-term debt is reported in the government-<br>wide statement of activities and changes in net assets, but does not require<br>the use of current financial resources; therefore, accrued interest expense |                         |
| is not reported as expenditures in governmental funds.   | (391,594)               |
| Change in net assets of governmental activities  | \$<br>16,604,331        |

# Bossier Parish Police Jury Benton, Louisiana Balance Sheet Proprietary Fund December 31, 2011

#### Assets

#### Noncurrent assets:

| Capital assets:                  |           |                   |
|----------------------------------|-----------|-------------------|
| Land                             | \$        | 401,000           |
| Goodwill                         |           | 1,226,000         |
| Construction in process          |           | 1,732,679         |
| Plant and equipment              |           | 2,264,475         |
| Less: accumulated depreciation   |           | (7,54 <u>8)</u>   |
| Total noncurrent assets          |           | 5,616,606         |
| Total assets                     | <u>\$</u> | 5,616,606         |
| Liabilities                      |           |                   |
| Noncurrent liabilities:          |           |                   |
| Advance from police jury         |           | 4,381,55 <u>2</u> |
| Total noncurrent liabilities     |           | 4,381,552         |
| Total liabilities                |           | 4,381,552         |
| Net assets                       |           |                   |
| Invested in capital assets, net  |           |                   |
| of related debt                  |           | 1,235,05 <u>4</u> |
| Total net assets                 |           | 1,235,054         |
| Total liabilities and net assets | _\$       | 5,616,606         |

# Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Fund

# For the Year Ended December 31, 2011

| Operating expenses:                  |              |
|--------------------------------------|--------------|
| Depreciation                         | 7,548        |
| Total operating expenses             | 7,548        |
| Operating income (loss)              | (7,548)      |
| Capital contributions                | 1,242,602    |
| Total other financing sources (uses) | 1,242,602    |
| Change in net assets                 | 1,235,054    |
| Net assets - beginning of year       |              |
| Net assets - end of year             | \$ 1,235,054 |

# Bossier Parish Police Jury Benton, Louisiana Statement of Cash Flows Proprietary Fund For the Year Ended December 31, 2011

Net increase (decrease) in cash and cash equivalents

| Cash, Beginning of year   | <br>  |
|---|---|
| Cash, End of year   | <br>  |
| Reconciliation of Operating Loss to Net Cash Provided By/(Used In) Operating Activities Operating income (loss) Adjustments to reconcile operating loss to net cash | \$<br>(7,548)                                 |
| provided (used) by operating activities  Depreciation expense  Net Cash Flows From Operating Activities   | \$<br>7,548                                   |
| Supplemental Schedule of Noncash Capital and Related Financing Activity:  |   |
| Capital assets acquired Advance from police jury Contributed capital from police jury Increase (decrease) in cash   | \$<br>5,624,154<br>(4,381,552)<br>(1,242,602) |

#### INTRODUCTION

The Bossier Parish Police Jury is the governing authority for Bossier Parish and is a political subdivision of the State of Louisiana. The Police Jury is governed by 12 jurors representing the various districts within the parish. The jurors serve four-year terms that expire in December 2015.

Louisiana Revised Statute (R.S.) 33:1236 gives the police jury various powers in regulating and directing the affairs of the parish and its inhabitants. The more notable of those are the power to make regulations for its own government; to regulate the construction and maintenance of roads, bridges, and drainage systems; and to provide for the health and welfare of the poor, disadvantaged, and unemployed in the parish. Funding to accomplish these tasks is provided by ad valorem taxes, sales tax, beer and alcoholic beverage permits, state revenue sharing, gaming tax revenues, and various other state and federal grants.

(1) Summary of Significant Accounting Policies

The Bossier Parish Police Jury's financial statements are prepared in conformity with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The accompanying basic financial statements have been prepared in conformity with GASB Statement 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments, issued in June 1999. The more significant accounting policies established in GAAP and used by the Bossier Parish Police Jury are discussed below.

#### A. Reporting Entity

As the governing authority of the parish, for reporting purposes, the Bossier Parish Police Jury is the financial reporting entity for Bossier Parish. The financial reporting entity consists of (a) the primary government (police jury), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which nature and significance of their relationship with police jury are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

GASB Statement No. 14 established criteria for determining which component units should be considered part of the Bossier Parish Police Jury for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial accountability. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

- 1. Appointing a voting majority of an organization's governing body, and
  - a. The ability of the police jury to impose its will on that organization and/or
  - The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury.
- Organizations for which the police jury does not appoint a voting majority but are fiscally dependent on the police jury.

 Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

<u>Blended Component Unit</u> – Component units that are legally separate from the police jury, but are so intertwined with the police jury that they are, in substance, the same as the police jury are blended component units. For a component unit to be blended, the organization's board and the police jury must be substantively the same, or the organization must provide services entirely or almost entirely to the police jury. The following component unit is reported as part of the police jury and *blended* with the appropriate police jury funds:

**Bossier Parish Library**. Bossier Parish Library does not possess all the corporate powers necessary to make them a legally separate entity and the police jury holds the Library's corporate powers. Therefore, we conclude that they are part of the police jury and their financial statements should be blended with those of the police jury.

Consolidated Waterworks / Sewerage District No. 1. The board of the Consolidated Waterworks / Sewerage District No. 1 is substantially the same as the police jury and policy jury can impose its will on the District by significantly influencing the activities of the District. Therefore, we conclude that they are part of the police jury and their financial statements should be blended with those of the police jury.

<u>Discrete Component Units</u> – Component units that are legally separate from the police jury, but are financially accountable to the police jury, or whose relationship with the police jury are such that exclusion would cause the police jury's financial statements to be misleading or incomplete are discretely presented. The police jury has identified the following discrete component units:

Bossier Parish Sheriff's Office, Bossier Parish Clerk of Court, Bossier Parish Tax Assessor, and the District Attorney for the Twenty-Sixth Judicial District. Even though these are independently elected officials and are legally separate from the police jury, they are fiscally dependent on the police jury. The officials are fiscally dependent because the police jury has approval authority over the officials' capital budget. The police jury has approval authority over the officials' capital budget because the office space for the officials is furnished by the police jury, major capital purchases for the officials are included in the police jury's overall budget, and title to real property is in the name of the police jury. By using the fiscal dependency criterion, we conclude that these organizations are component units of the police jury.

**Bossier Parish Communications District Number One.** This entity was created by the police jury. The Communications District is governed by a Board of Commissioners which are appointed by the police jury. The police jury is financially accountable for the communication district because it appoints a voting majority of the governing board and has the ability to impose its will on them.

#### Other Special Districts

There are a number of special districts located in Bossier Parish (fire and ambulance) that each provide services to a limited number of parish citizens. The police jury appoints all board members of those districts which do not include a municipality within their boundaries. Therefore, the police jury can impose its will on these districts. While these districts are responsible for obtaining voter approval for the levy of taxes or debt issuance, all related Louisiana State Bond Commission approvals must be obtained through the police jury. The police jury appoints two of the five board members of those districts which include a municipality and therefore cannot impose its will on these entities. However, it would be misleading to include some like districts in the financial statements while excluding others. These agencies are:

East-Central Bossier Parish Fire Protection District No. 1
South Bossier Parish Fire Protection District No. 2
Ivan Fire Protection District No. 3
Benton Fire Protection District No. 4
Northeast Bossier Parish Fire Protection No. 5
Bossier Parish Emergency Medical Services District
Fire Protection District No. 7, Parish of Bossier

Complete financial statements of the individual component units may be obtained from their respective administration offices or from the Bossier Parish Police Jury at the Bossier Parish Courthouse in Benton, Louisiana.

The police jury has chosen to issue financial statements of the primary government (police jury) only; therefore, none of the previously listed discrete component units are included in the accompanying financial statements.

GASB Statement No. 14 provides for the issuance of primary government financial statements that are separate from those of the reporting entity. However, the primary government's (police jury) financial statements are not a substitute for the reporting entity's financial statements. The accompanying primary government financial statements have been prepared in conformity with generally accepted accounting principles as applied to governmental units. These financial statements are not intended to and do not report on the reporting entity but rather are intended to reflect only the financial statements of the primary government (police jury).

#### Other Related Organizations

Considered in the determination of component units of the reporting entity were the following:

Cypress–Black Bayou Recreation and Water Conservation District and Shreveport–Bossier Convention and Tourist Bureau. The police jury appoints only one (1) board member and has no significant contact or influence to the recreation district and tourist bureau.

The police jury appoints one (1) of seven (7) board members of the Caddo-Bossier Port Commission but has no significant contact or influence within the Port Commission.

The police jury appoints the board members of the Industrial Development Board of the Parish of Bossier, Inc., but does not have the ability to impose its will and no financial benefit/burden relationship exists between them.

It was determined that these governmental entities are not component units of the Bossier Parish Police Jury reporting entity because of the reasons listed above.

#### B. Basic Financial Statements - Government-Wide Statements

The Bossier Parish Police Jury's basic financial statements include both government-wide (reporting the funds maintained by the Bossier Parish Police Jury as a whole) and fund financial statements (reporting the Bossier Parish Police Jury's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. The Consolidated Waterworks / Sewerage District No. 1 is classified as business-type activities. All other funds of the police jury are categorized as governmental activities.

In the government-wide Statement of Net Assets, both the governmental activities and business-type activities columns are presented on a consolidated basis and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables, as well as long-term debt and obligations. The Bossier Parish Police Jury's net assets are reported in three parts – invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets.

The government-wide Statement of Activities reports both the gross and net cost of each of the Bossier Parish Police Jury's functions. The functions are also supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating, and capital grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations of providing water and sewer services.

The net costs (by function) are normally covered by general revenue (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.).

This government-wide focus is more on the sustainability of the Bossier Parish Police Jury as an entity and the change in the Bossier Parish Police Jury's net assets resulting from the current year's activities.

#### C. Basic Financial Statements - Fund Financial Statements

The financial transactions of the Bossier Parish Police Jury are recorded in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The following fund types are used by the Bossier Parish Police Jury:

Governmental Funds – the focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Bossier Parish Police Jury:

- a. General fund is the general operating fund of the Bossier Parish Police Jury. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.
- c. Debt service funds are used to account for all financial resources that are restricted, committed, or assigned to expenditure for principal and interest.
- d. Capital projects funds are used to account for financial resources that are restricted, committed, or assigned to expenditure for capital outlays.

Proprietary Funds – the focus of proprietary fund measurement is upon determination of operating income, changes in net assets, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary fund of the police jury:

a. Enterprise funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The Consolidated Waterworks / Sewerage District is reported in the enterprise fund.

The emphasis in fund financial statements is on the major funds in the governmental category. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenditures/expenses of fund category) for the determination of major funds.

The following major funds are presented in the fund financial statements:

General Fund – accounts for all financial resources except those required to be accounted for in another fund.

Highway Fund – accounts for property taxes, sales taxes, gaming revenues, grants, and various other revenues which are used to fund the construction and maintenance of parish highways, streets, and bridges.

Library Fund — accounts for property taxes and various other revenues used to fund the operation and maintenance of the parish libraries.

Capital Improvements Fund – accounts for the sales taxes received for capital improvement purposes, including the construction and maintenance of a maximum security jail and courthouse facilities.

BABS LCDA - accounts for the proceeds of Build America Bonds and the use of such proceeds.

Consolidated Waterworks / Sewerage District No. 1 - The Consolidated Waterworks / Sewerage District was created by the Bossier Parish Police Jury for the purpose of acquiring a waterworks and sewerage system, and constructing and acquiring improvements and extensions to the waterworks and sewerage system. This fund is reported as an enterprise fund in the accompanying financial statements.

#### D. Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

#### 1. Accrual:

The governmental funds in the government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

#### Modified Accrual:

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under modified accrual basis of accounting, revenues are recorded when susceptible to accrual: i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

#### E. Budgets

The Policy Jury uses the following budget practices:

Proposed budgets for the ensuing year are prepared by the Treasurer during October of each year. During the month of November, the finance committee reviews the proposed budgets and makes changes as it deems appropriate. The availability of the proposed budgets for public inspection and the date of the public hearing on the budgets are then advertised in the official journal. The police jury holds a public hearing on the proposed budgets in order to receive comments from the public and other interested parties. Changes are made to the proposed budgets based on the public hearing and the desires of the police jury as a whole. The budgets are then adopted during a regular meeting or a special meeting held no later than 15 days prior to the beginning of the fiscal year, and notice is published in the official journal.

The police jury receives periodic budget comparison statements during the year that are used as a tool to control the operations of the parish. The Treasurer presents necessary budget amendments to the police jury during the year when, in their judgment, actual operations differ materially from those anticipated in the original budgets. During a regular or special meeting, the police jury reviews the proposed amendments, makes changes as it feels necessary, and formally adopts the amendments. The adoption of the amendments is included in the police jury minutes published in the official journal.

The police jury exercises budgetary control at the functional level. Within functions, the Treasurer has the authority to make amendments of up to 5%, as necessary. Unexpended appropriations lapse at year end and must be reappropriated in the next year's budget to be expended.

The availability of proposed budgets and the date of the public hearing for the 2011 budgets were published in the official journal on December 1, 2010. The 2011 budget hearings were held, and the budgets adopted at the jury meeting on December 15, 2010. Notice of adoption of the budgets was subsequently advertised in the official journal.

For the year ended December 31, 2011, the police jury adopted budgets on a cash basis for all funds.

#### F. Cash, Cash Equivalents, and Investments

Cash includes amounts in petty cash, demand deposits, interest bearing demand deposits, and time deposits. Cash equivalents include amounts in time deposits and those investments with original maturities of 90 days or less. Under state law, the police jury may deposit funds in demand deposits, interest bearing demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law or any other state of the United States, or under the laws of the United States.

Investments are limited by R.S. 33:2955 and the police jury's investment policy, Investments are reported at fair value.

For the purposes of the Statement of Cash Flows, the Sewer Fund considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

#### G. Restricted Cash and Investments

Restricted cash and investments represent amounts required by debt covenants to be segregated for capital projects.

#### H. Deferred Bond Issuance Cost

In the government-wide statements, issuance costs are deferred and amortized over the term of the bonds using the straight-line method, with approximate the effective interest method. Unamortized issuance costs are recorded as a separate line item on the Statement of Net Assets. Included in interest expense for the year ended December 31, 2011 was amortization of \$280,827.

For bond refundings resulting in the defeasance of debt reported in the government-wide financial statements, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expenses.

#### Capital Assets

Capital assets, except for infrastructure, purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Infrastructure assets purchased or acquired with an original cost of \$200,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received.

Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

| Buildings                     | 40-75 years |
|-------------------------------|-------------|
| Infrastructure                | 10-50 years |
| Furniture                     | 7-10 years  |
| Equipment                     | 5-30 years  |
| Vehicles                      | 5-25 years  |
| Library books and information | 5 years     |

#### J. Revenues

Ad valorem taxes and the related state revenue sharing are recorded in the year the taxes are assessed. Ad valorem taxes are assessed on a calendar year basis, become due on November 15 of each year, and become delinquent on December 31. The taxes are generally collected in December of the current year and January and February of the ensuing year. Sales tax revenues are recorded in the period in which the underlying exchange has occurred. Gaming tax revenues are recorded in the period during which the exchange transactions on which the tax is imposed occur. Fines, forfeitures, fees, and court costs are recognized in the period they are collected by the Bossier Parish Sheriff. Interest income on demand and time deposits is recorded when earned.

Federal and state grants are recorded when the police jury is entitled to the funds, except for certain federal grants which require funds not expended to be returned to the funding source. On those grants revenue is recognized only upon expending those funds. Grant funds received but not expended are reflected in the financial statements as deferred revenue.

#### K. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide financial statements.

#### L. Deferred Revenue

Deferred revenues arise when assets are recognized before the revenue recognition criteria have been satisfied. On governmental fund financial statements, receivables that were not collected within the available period are recorded as deferred revenue.

#### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the police jury or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The police jury's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### N. Sales Taxes

During 1995 a special election was held in which a 1 ½% sales tax was passed in the Rural Sales Tax District of the Parish of Bossier, State of Louisiana. The sales tax is to be used for opening, operating, constructing and maintaining the public roads, bridges and drainage facilities.

During 1999, a special election was held in which a ½% sales tax was passed in the Sales Tax District No. 1 of Bossier Parish, State of Louisiana. The sales tax is to be used for constructing, improving, acquiring, operating and maintaining facilities and equipment, ambulance service and otherwise paying the cost of ambulance service for the residents of Bossier Parish.

During 2000, a special election was held in which a ½% sales tax was passed in the Parish of Bossier, Sate of Louisiana. The sales tax is to be allocated 70% to the Bossier Parish Police Jury and 30% to the Law Enforcement District of the Parish of Bossier, represented by the Sheriff of Bossier Parish. The parish's share is to be used for capital improvement purposes including a maximum security jail and courthouse facilities. The 30% which is allocated to the Law Enforcement District of the Parish is sent directly to the Sheriff of Bossier Parish and is not reflected in the financial statements of the police jury.

#### O. Compensated Absences

Employees of the police jury earn from 5 to 15 days of vacation leave each year, depending on their lengths of service. In the event that available vacation is not used by the end of the benefit year, employees will be allowed to carry over all unused vacation time. Upon termination of employment, unused vacation benefits will be paid, up to a maximum of six (6) months. Accumulated vacation leave, or a portion thereof, may be converted to additional retirement benefit credit upon application for normal retirement, based on the rules and regulations determined by the retirement system to which they contribute.

Employees of the police jury will accrue sick leave benefits which are calculated on the basis of a "benefit year" at the rate of 12 days per year. Unused sick leave will be allowed to accumulate without limit. Unused sick leave benefits will not be paid to employees while they are employed or upon termination of employment.

Employees of the library earn from 6 to 24 days of vacation leave each year, depending on their professional status. Employees may carry no more than one-half of their normal yearly benefit forward to the next benefit year. Upon termination of employment, employees will be paid for unused vacation time that they are eligible for according to the police jury policy. Employees earn 12 days of sick leave each year that may be accumulated without limit. Accumulated sick leave is used in the employee's retirement benefit computation. Accumulated sick leave is forfeited upon termination of employment.

The current portion of compensated absences payable (the amount estimated to be used during the period of availability) is recorded as a liability in the fund financial statements. The entire balance of compensated absences payable is recognized as a liability in the government-wide financial statements. The non-current portion represents a reconciling item between the fund and government-wide statements.

#### P. Interfund Activity

Interfund activity is reported as either loans, reimbursements, or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. Transfers between governmental funds are netted as part of the reconciliation to the government-wide financial statements.

#### Q. Use of Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and reported revenues and expenses. Actual results could differ from those estimates.

#### R. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities in the statement of net assets. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### S. Fund Balance

GASB has issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, which defines the different types of fund balances that a governmental entity must use for financial reporting purposes. GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories list below.

- 1. Nonspendable fund balances are amounts that cannot be spent because they are either (a) not in spendable form, such as inventory or prepaid expenses, or (b) legally or contractually required to be maintained intact, such as a trust that must be retained in perpetuity.
- 2. Restricted fund balances are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- 3. Committed fund balances include amounts that can be used only for the specific purposes as a result of constraints imposed by the Police Jury (the Police Jury's highest level of decision making authority). Committed amounts cannot be used for any other purpose unless the Police Jury removes those constraints by taking the same type of action (i.e. legislation, resolution, or ordinance).
- 4. Assigned fund balances are amounts that are constrained by the Police Jury's intent to be used for specific purposes, but are neither restricted nor committed.
- 5. Unassigned fund balance are the residual classification for the Police Jury's general fund and include all spendable amounts not contained in the other classifications.

When both restricted and unrestricted fund balances are available for use, it is the Police Jury's policy to use restricted fund balance first, then unrestricted fund balance. Furthermore, committed fund balances are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications can be used.

#### (2) New Accounting Standards

Effective January 1, 2011, the police jury implemented GASB Statement No. 54, "Fund Balance Reporting and Government Fund Type Definitions." The objective of this Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. The categories of fund balance presented in the police jury's financial statements changed as a result of implementing this Statement.

#### (3) Levied Taxes

The following is a summary of authorized and levied ad valorem taxes for the primary government for the year ended December 31, 2011:

|                         | Authorized     | Levied         | Expiration |
|-------------------------|----------------|----------------|------------|
|                         | <u>Millage</u> | <u>Millage</u> | Date       |
| Parishwide taxes:       |                |                |            |
| General maintenance:    |                |                |            |
| Outside municipalities  | 4.00           | 2.63           | Statutory  |
| Within municipalities   | 2.00           | 1.31           | Statutory  |
| Road maintenance        | 1.99           | 1.99           | 2017       |
| Library                 | 8.31           | 7.48           | 2015       |
| Health unit maintenance | .82            | .82            | 2017       |
| Correctional facilities | 3,00           | 2.32           | 2021       |

The differences between authorized and levied millages are the result of the reassessment of taxable property required by Article 7, Section 23 of the Louisiana Constitution of 1974.

#### (4) Cash, Cash Equivalents, and Investments

At December 31, 2011, the police jury has cash, cash equivalents and investments (book balances), totaling \$49,378,556 as detailed below.

#### A. Cash and Cash Equivalents

Cash and cash equivalents at December 31, 2011 (book balances) totaled \$49,343,557, of which \$9,685,859 is shown as restricted. These deposits are stated at cost, which approximates market. Under state law, these deposits (or the resulting bank balances) must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent.

#### B. Investments

At December 31, 2011, the police jury had investments totaling \$34,999 consisting of U.S. Treasury Bills and Notes with maturity dates in February, 2012. The market value of this particular type of investment is not materially different from its carrying amount. The investments are in the name of the police jury and are held by the police jury's fiscal agent.

#### C. Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. As of December 31, 2011, \$8,017,049 of the Police Jury's bank balances totaling \$50,738,158 were exposed to custodial credit risk as follows:

Uninsured and collateral held by the pledging bank's trust department not in the Police Jury's name:

Cash and cash equivalents \$ 8,017,049

Even though the pledged securities are considered uncollateralized (Category 3) under the provisions of GASB Statement 3, R.S. 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified that the fiscal agent has failed to pay deposited funds upon demand.

#### D. Restricted Cash and Investments

Restricted cash at December 31, 2011, consists of amounts restricted for the acquisition, construction, or improvement of streets and roads and waterworks/sewerage facilities within the parish.

## (5) Receivables

The following is a summary of receivables at December 31, 2011:

| Class of                                    |          |            |
|---|----------|------------|
| Receivable                                  |          |            |
| Ad valorem taxes                            | \$       | 11,940,393 |
| Sales and use taxes                         |          | 1,980,531  |
| Intergovernmental                           |          | 1,798,692  |
| Grants                                      |          | 124,178    |
| Fees, charges, and                          |          |            |
| commissions for services                    |          | 141,809    |
| Fines and forfeitures                       |          | 91,021     |
| Gaming                                      |          | 311,136    |
| Mineral leases                              |          | 31,417     |
| Other                                       |          | 211,123    |
|   |          |            |
| Total – fund and government-wide statements | <u>s</u> | 16,630,300 |

#### (6) Accounts Payable and Accrued Expenses

Accounts payable and accrued expenses at December 31, 2011, consisted of the following:

| Class of Payable                   |                 |
|------------------------------------|-----------------|
| Salaries and benefits              | \$<br>120,712   |
| Accounts                           | 2,201,673       |
| Compensated absences               | <br>28,512      |
| Total – fund statements            | <br>2,350,897   |
| Accrued interest                   | <br>502,796     |
| Total – government-wide statements | \$<br>2.853.693 |

#### (7) Capital Assets

Capital asset activity for the year ended December 31, 2011, was as follows:

|                                      | Balance at<br>Jan. 1, 2011 | Transfers    | Additions     | Deletions    | Balance at<br>Dec. 31, 2011 |
|--------------------------------------|----------------------------|--------------|---------------|--------------|-----------------------------|
| Governmental Activities:             | Jan. 1, 2011               |              | Additions     | Defelions    | Dec. 31, 2011               |
| Capital assets, not being depreciate | <b>ત</b> ∙                 |              |               |              |                             |
| Land                                 | s 8,193,152                |              | \$ 2,825,342  | \$ (12,294)  | \$ 11,006,200               |
| Construction in progress             | 4,440,443                  | (2,608,161)  | 7,357,597     | (163,457)    | 9,026,422                   |
| Total capital assets, not            |                            | 12,000,101)  | 1,00,,001     | (100,101)    | <u> </u>                    |
| being depreciated                    | 12,633,595                 | (2,608,161)  | 10,182,939    | (175,751)    | 20,032,622                  |
| Capital assets, being depreciated:   |                            |              |               |              |                             |
| Buildings and improvements           | 106,647,206                | 152,047      | 431,336       |              | 107,230,589                 |
| Infrastructure                       | 158,953,570                | 1,554,464    | 14,103,309    |              | 174,611,343                 |
| Furniture, equipment & vehicles      | 9,281,598                  |              | 1,001,623     | (72,051)     | 10,211,170                  |
| Library books and information        |                            |              | •             | •            |                             |
| material                             | 3,347,487                  |              | 391,716       |              | 3,739,203                   |
| Total capital assets,                |                            |              |               |              |                             |
| being depreciated                    | 278,229,861                | 1,706,511    | 15,927,984    | (72,051)     | 295,792,305                 |
| Less accumulated depreciation:       |                            |              |               |              |                             |
| Buildings and improvements           | (16,154,594)               |              | (2,684,835)   |              | (18,839,429)                |
| Infrastructure                       | (32,469,432)               |              | (4,172,200)   |              | (36,641,632)                |
| Furniture, equipment & vehicles      | (4,890,910)                |              | (658,906)     | 27,905       | (5,521,911)                 |
| Library books and information        |                            |              |               |              |                             |
| material                             | (2,439,563)                |              | (360,747)     |              | (2,800,310)                 |
| Total accumulated depreciation       | (55,954,499)               |              | (7,876,688)   | 27,905       | (63,803,282)                |
| Total capital assets, being          |                            |              |               |              |                             |
| depreciated, net                     | 195,232,753                | 1,706,511    | 8,051,296     | (44,146)     | 204,946,414                 |
| Governmental activities capital      |                            |              |               |              |                             |
| assets, net                          | \$234,908,957              | \$ (901,650) | \$ 18,234,235 | \$ (219,897) | \$252,021,645               |

Depreciation expense was charged to Governmental Activites as follows:

| Judicial                   | 4,285        |
|----------------------------|--------------|
| Public safety              | 96,780       |
| Public works               | 5,874,729    |
| Health and welfare         | 18,156       |
| Culture and recreation     | 569,714      |
| Capital projects           | 198,430      |
| Economic development       | 892,559      |
| General government - other | 222,035      |
|                            | \$ 7,876,688 |

|  | Balance at<br>Jan. 1, 2011 | Transfers  | Additions    | Deletions   | Balance at<br>Dec. 31, 2011 |
|--|----------------------------|------------|--------------|-------------|-----------------------------|
| Business-Type Activities:                                  |                            |            |              |             |                             |
| Capital assets, not being depreciated                      | <b>i</b> :                 |            |              |             |                             |
| Land   |                            |            | \$ 401,000   |             | \$ 401,000                  |
| Goodwill   |                            |            | 1,226,000    |             | 1,226,000                   |
| Construction in progress                                   |                            | 901,650    | 831,029      |             | 1,732,679                   |
| Total capital assets, not                                  |                            |            |              |             |                             |
| being depreciated  |                            | 901,650    | 2,458,029    |             | 3,359,679                   |
|  |                            |            |              |             |                             |
| Capital assets, being depreciated:                         |                            |            | 0.004.475    |             | 0.064.475                   |
| Buildings and improvements                                 |                            |            | 2,264,475    |             | 2,264,475                   |
| Total capital assets,                                      |                            |            |              | <del></del> | <del></del>                 |
| being depreciated  |                            |            | 2,264,475    |             | 2,264,475                   |
| being depreciated  |                            |            | 2,204,470    |             | 2,201,170                   |
| Less accumulated depreciation:                             |                            |            |              |             |                             |
| Buildings and improvements                                 |                            |            | (7,548)      |             | (7,548)                     |
| осилиндо от от тири от |                            |            | (110.0)      |             | <b>(</b> -,,                |
| Total accumulated depreciation                             |                            |            | (7,548)      |             | (7,548)                     |
|  |                            |            |              |             |                             |
| Total capital assets, being                                |                            |            |              |             |                             |
| depreciated, net   |                            |            | 2,256,927    |             | 2,256,927                   |
| •  |                            |            |              |             |                             |
| Governmental activities capital                            |                            |            |              |             |                             |
| assets, net  |                            | \$ 901,650 | \$ 4,714,956 | ·           | \$ 5,616,606                |

Depreciation expense was charged to Business-Type Activites as follows:

Public works 7,548 \$ 7,548

#### (8) Interfund Balances

Interfund balances, on the fund statements, at December 31, 2011 consisted of the following:

| Transfer To  | <br>ighway   | Capital rovements | Gov | on-Major<br>ernmental<br>Funds | Total        |
|--------------|--------------|-------------------|-----|--------------------------------|--------------|
| General      | \$<br>63,760 | \$<br>11,300      | \$  | 823                            | \$<br>75,883 |
| Highway      |              |                   |     | 10,000                         | 10,000       |
| Non-Major    |              |                   |     |                                |              |
| Governmental |              |                   |     |                                |              |
| Funds        | <br>2,022    |                   |     | 4,351                          | <br>6,373    |
| Total        | \$<br>65,782 | \$<br>11,300      | \$  | 15,174                         | \$<br>92,256 |

The interfund balances are the result of the time lag between dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

#### (9) Interfund Transfers

Interfund transfers for the year ended December 31, 2011 consisted of the following:

|              |            |              |            | Transfer From           | <u>1</u> |                                    |               |
|--------------|------------|--------------|------------|-------------------------|----------|------------------------------------|---------------|
| Transfer To  | General    | Hìghway      | Library    | Capital<br>Improvements | LCDA     | Non-Major<br>Governmental<br>Funds | Total         |
| General      | \$         | \$ 75,000    | \$         | \$                      | \$       | \$ 1,226,039                       | \$ 1,301,039  |
| Highway      |            |              |            | 800,000                 |          | 100,416                            | 900,416       |
| Non-Major    |            |              |            |                         |          |                                    |               |
| Governmental |            |              |            |                         |          |                                    |               |
| Funds        | 509,471    | 1,233,205    | 414,000    | 5,826,000               |          | 632,777                            | 8,615,453     |
| Total        | \$ 509,471 | \$ 1,308,205 | \$ 414,000 | \$ 6,626,000            | 3        | \$ 1,959,232                       | \$ 10,816,908 |
|              |            |              |            |                         | _        |                                    |               |

Transfers are used to (1) move revenues from the fund that statue or budget requires to collect them to the fund that statue or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers in the government-wide financial statements consist of the transfer of capital assets purchased with capital outlay funding from the sewer construction governmental fund to the Consolidated Waterworks / Sewerage District No. 1 enterprise fund in the amount of \$1,242,602.

#### (10) Long-Term Liabilities

| Long-term liability activity for the year ended December 31, 2011, was as follows: |                      |                     |                         |                       |                                   |  |
|--|----------------------|---------------------|-------------------------|-----------------------|-----------------------------------|--|
|  | Beginning<br>Balance | Additions           | Reductions              | Ending<br>Balance     | Amounts<br>Due Within<br>One Year |  |
| Certificate of Indebtedness:   |                      |                     |                         |                       |                                   |  |
| Certificates of Indebtedness,<br>Series 2005                                       |                      |                     |                         |                       |                                   |  |
| (Library)  | <u>\$ 1,910,000</u>  | <u>\$</u>           | \$ ( 350,000)           | \$ 1,560,000          | <u>\$ 365,000</u>                 |  |
| Total certificate of<br>Indebtedness   | 1,910,000            |                     | ( 350,000)              | 1,560,000             | 365,000                           |  |
| Revenue Bonds:   |                      |                     |                         |                       |                                   |  |
| Sales Tax Bond 2010  | 5,000,000            |                     | _                       | 5,000,000             | 2,455,000                         |  |
| Sales Tax Bond 2010A   | 24,830,000           | _                   | _                       | 24,830,000            | _                                 |  |
| Sales Tax Bond 2010B   | 6,310,000            | _                   | ( 1,425,000)            | 4,885,000             | 2,415,000                         |  |
| Series 2010 Build America Bo   | and 8,162,000        | _                   | ( 720,000)              | 7,442,000             | 740,000                           |  |
| Revenue Bonds<br>Series 2007   |                      |                     |                         |                       |                                   |  |
| (LCDA Improvements)  | <u> 15,575,000</u>   |                     | ( 655,000)              | 14,920,000            | 680,000                           |  |
| Total Revenue Bonds  | 59,877,000           |                     | ( 2,800,000)            | 57,077,000            | 6,290,000                         |  |
| Other long-term liabilities;   |                      |                     |                         |                       |                                   |  |
| Special Assessment Debt-   |                      |                     |                         |                       |                                   |  |
| Paving Certificates Compensated  | 12,887               | _                   | ( 6,443)                | 6,444                 | 6,444                             |  |
| absences   | 247,597              | 215,059             | ( 190,465)              | 272,191               | 181,3 <del>44</del>               |  |
| Other post-employment  | 0.405.044            | 4 400 055           |                         | 4.045.000             |                                   |  |
| benefit obligations  | 3,425,941            | 1,490,055           |                         | 4,915,996             |                                   |  |
| Total other long-term fiabilities  | 3,686,425            | 1,705,114           | ( 196,908)              | <u>5.194,631</u>      | 187,788                           |  |
| Governmental activities long-term liabilities                                      | <u>\$ 65,473,425</u> | <u>\$ 1,705,114</u> | <u>\$(_3,346,908_</u> ) | 63,831,631            | 6,842,788                         |  |
| Less amounts due within peri recorded in accounts payable                          |                      | -                   |                         | ( 28,512)             | ( 28,512)                         |  |
| Total long-term liabilities, government-wide statements                            |                      |                     |                         | \$ 63,803 <u>,119</u> | \$ <u>6,814,276</u>               |  |

#### Certificates of indebtedness are comprised of the following issues:

Series 2005, original amount \$3,400,000 for the purpose of acquiring, constructing, improving and equipping the public library facilities and system; due in annual installments of \$240,000 to \$415,000 through March 1, 2015; interest rate of 3.67%; repayment of debt is paid from ad valorem taxes from the Library Fund

\$ 1,560,000

#### Revenue bonds consist of the following issues:

Series 2007, original amount \$17,325,000 for the purpose of the acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public; interest rates range from 4.00% to 4.50%; due in annual installments of approximately \$1,310,000 through 2027. Repayment of debt will be from any lawfully available funds.

\$ 14,920,000

Sales Tax Refunding Bonds, Series 2010A, original amount \$24,830,000 for the purpose of advance refunding the Series 2002 Bonds, thus providing debt reductions and recapture of the reserve fund; interest rate 2,73%; due in annual installments of approximately \$1,800,000 to \$3,230,000 through 2022. Repayment of debt will be from sales tax revenues.

24.830,000

Taxable Sales Tax Refunding Bonds, Series 2010B, original amount \$6,310,000 for the purpose of advance refunding the Series 2002 Bonds, thus providing debt reductions and recapture of the reserve fund; interest rates range from 1.09% to 1.50%; due in annual installments of approximately \$1,400,000 to \$2,400,000 through 2013. Repayment of debt will be from sales tax revenues.

4,885,000

Sales Tax Bonds, Series 2010, original amount \$5,000,000, for the purpose of acquiring and constructing sewerage and water system facilities; interest rate of 1.1875%; due in annual installments of approximately \$2,500,000 through 2013. Repayment of debt will be from sales tax revenues.

5,000,000

Series 2010, Build America Bonds, original amount \$8,162,000 for the acquisition, upgrade, expansion and construction of parish owned public improvements; interest rate of 5.00%; due in annual installments of approximately \$720,000 to \$919,000 through 2020. Repayment of debt will be from any lawfully available funds.

7,442,000 \$ 57,077,000

#### In-substance Defeasance of Series 2002 Indebtedness

In December, 2010, the police jury issued \$24,830,000 of Sales Tax Refunding Bonds, Series 2010A and \$6,310,000 of Taxable Sales Tax Refunding Bonds Series 2010B, which was used for advance refunding of the Series 2002 indebtedness outstanding principal amount, (Refunded Bonds). The net proceeds of \$30,743,472 (after payment of cost of issuance) and approximately \$1,293,552 from the Refunded Bonds sinking and reserve funds were placed in special irrevocable trust fund established pursuant to the terms of an Escrow Deposit Agreement dated December 1, 2010 between the police jury and the Escrow Holder. The Escrow Holder used the proceeds to purchase a portfolio of Restricted Escrow Obligations which will be invested in the obligations of the United States of America. The Restricted Escrow Obligations will have maturities and interest rates sufficient to pay principal and interest payments and redemption premiums on the Refunded Bonds on the date the payments are due.

The police jury refunded the above indebtedness to obtain an economic gain (difference between the present values of debt service payments on the old and new debt) of approximately \$1,192,540.

The balance in the escrow was approximately \$28,924,125 at December 31, 2011. The balance of the defeased indebtedness was approximately \$27,305,000 at December 31, 2011. As a result, the Refunded Bonds are considered defeased and the liability has been removed from the financial statements.

Payments on long-term debt — certificates of indebtedness and revenue bonds are made from debt service funds. Compensated absences liability will be liquidated through various governmental funds. The liability for compensated absences at December 31, 2011, was allocated to the following funds: General fund (27%), Highway fund (37%), Library fund (28%), Sewer fund (1%), and Non-Major Governmental funds (7%). Payments on special assessment debt are made from collections of liens on assessed property.

Debt service requirements at December 31, 2011, were as follows:

|                    | Certificate of Indebtedness |           |                 |     |           |  |  |
|--------------------|-----------------------------|-----------|-----------------|-----|-----------|--|--|
| <u>Fiscal Year</u> | Principal                   |           | <u>Interest</u> |     | Total     |  |  |
| 2012               | \$ 365,000                  | \$        | 50,554          | \$  | 415,554   |  |  |
| 2013               | 380,000                     | )         | 36,884          |     | 416,864   |  |  |
| 2014               | 400,000                     | )         | 22,570          |     | 422,570   |  |  |
| 2015               | 415,000                     | )         | 7,615           |     | 422,615   |  |  |
|                    | \$ 1,560,000                | <b>\$</b> | 117,623         | \$_ | 1,677,623 |  |  |

|                    |                  | Revenue Bonds          |                  |  |  |  |
|--------------------|------------------|------------------------|------------------|--|--|--|
| <u>Fiscal Year</u> | <u>Principal</u> | Interest               | Total            |  |  |  |
| 2012               | \$ 6,290,000     | \$ 1,808,005           | \$ 8,098,005     |  |  |  |
| 2013               | 6,480,000        | 1,684,706              | 8,164,706        |  |  |  |
| 2014               | 4,051,000        | 1,551,234              | 5,602,234        |  |  |  |
| 2015               | 4,203,000        | 1,413,578              | 5,616,578        |  |  |  |
| 2016               | 4,355,000        | 1,270,893              | 5,625,893        |  |  |  |
| 2017–2021          | 23,133,000       | 4,036,909              | 27,169,909       |  |  |  |
| 2022–2026          | 7,310,000        | 1,094,440              | 8,404,440        |  |  |  |
| 2027               | <u>1,255,000</u> | <u>56,475</u>          | <u>1,311,475</u> |  |  |  |
|                    | \$57,077,000     | \$12,916,240           | \$69,993,240     |  |  |  |
|                    |                  |                        |                  |  |  |  |
|                    | Sp               | <u>ecial Assessmer</u> | nt Debt          |  |  |  |
| Fiscal Year        | <u>Principal</u> | <u>Interest</u>        | Total            |  |  |  |
| 2012               | <b>\$</b> 6,444  | <u>\$ 388</u>          | <u>\$ 6,832</u>  |  |  |  |

#### (11) Pension Plan

Plan Description. Substantially all employees of the Bossier Parish Police Jury are members of the Parochial Employees Retirement System of Louisiana (System), a cost-sharing, multiple-employer defined benefit pension plan administered by a separate board of trustees. The System is composed of two distinct plans, Plan A and Plan B, with separate assets and benefit provisions. All employees of the police jury are members of Plan A.

All permanent employees working at least 28 hours per week who are paid wholly or in part from parish funds are eligible to participate in the System. Under Plan A, employees who retire at or after age 65 with at least 7 years of creditable service, at or after age 60 with at least 10 years of creditable service, at or after age 55 with at least 25 years of creditable service, or at any age with at least 30 years of creditable service are entitled to a retirement benefit, payable monthly for life, equal to 3% of their final-average salary for each year of creditable service. Final-average salary is the employee's average salary over the 36 consecutive or joined months that produce the highest average. The System also provides death and disability benefits. Benefits are established or amended by state statute.

The System issues an annual publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Parochial Employees' Retirement System, Post Office Box 14619, Baton Rouge, Louisiana 70898-4619, or by calling (225) 928–1361.

Funding Policy. State statute requires covered employees to contribute a percentage of their salaries to the plan. As provided by R.S. 11:103, the employer contributions are determined by an actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. Under Plan A, members are required by state statute to contribute 9.5% of their annual covered salary and the Bossier Parish Police Jury is required to contribute at an actuarially determined rate. Contribution rates were 15.75%, 15.75%, and 12.25% of annual covered payroll for 2011, 2010, and 2009, respectively. Contributions to the System include one-fourth of one percent (except Orleans and East Baton Rouge Parishes) of the taxes shown to be collectible by the tax rolls of each parish. These tax dollars are divided between Plan A and Plan B based proportionately on the salaries of the active members of each plan. The Bossier Parish Police Jury's contributions to the System under Plan A for the years ending December 31, 2011, 2010, and 2009, were \$1,313,370, \$1,260,641, and \$906,840, respectively, equal to the required contributions for each year.

#### (12) Other Postemployment Benefits

**Plan Description** – The Bossier Parish Police Jury administers a single-employer defined benefit Other Post Employment Benefit plan (OPEB). The Bossier Parish Police Jury's medical benefits are provided through a comprehensive medical plan and are made available to employees upon actual retirement.

Most employees are covered by the Parochial Employees' Retirement System of Louisiana, whose retirement eligibility (D.R.O.P. entry) provisions are as follows: 30 years of service at any age; age 55 and 25 years of service; age 60 and 10 years of service; or, age 65 and 7 years of service. For employees hired on and after January 1, 2007 retirement eligibility (D.R.O.P. entry) provisions are as follows: age 55 and 30 years of service; age 62 and 10 years of service; or, age 67 and 7 years of service. For the few employees not covered by that system, the same retirement eligibility has been assumed. Complete plan provisions are included in the official plan documents.

Dental insurance coverage is provided to retirees. The employer pays 80% of the cost of the dental insurance for the retiree dependents. We have used the unblended rates provided. All of the assumptions used for the valuation of the medical benefits have been used for dental insurance except for the trend assumption; zero trend was used for dental insurance. The dental actuarial costs and liabilities are included in the medical results.

Life insurance coverage is available to retirees and the blended rate (active and retired) is approximately \$0.22 per \$1,000 of insurance. The employee pays 20% of the "cost" of the retiree life insurance, but it is based on the blended rate. Since GASB 45 requires the use of "unblended" rates, we have used the 94GAR mortality table described below to "unblend" the rates so as to reproduce the composite blended rate overall as the rate structure to calculate the actuarial valuation results for life insurance. All of the assumptions used for the valuation of the medical benefits have been used except for the trend assumption; zero trend was used for life insurance. Retiree insurance coverage amounts are reduced to a flat \$9,000, although certain current retirees have different amounts from prior schedules.

**Contribution Rates** – Employees do not contribute to their post employment benefits costs until they become retirees and begin receiving those benefits. The plan provisions and contribution rates are contained in the official plan documents.

**Fund Policy** — Until 2008, the Bossier Parish Police Jury recognized the cost of providing post-employment medical and life insurance benefits (the Bossier Parish Police Jury's portion of the retiree medical and life insurance benefit premiums) as an expense when the benefit premiums were due and thus financed the cost of the post-employment benefits on a pay-as-you-go basis. In 2011 and 2010, the police jury's portion of medical and life insurance funding cost for retired employees totaled \$252,013 and \$298,260, respectively.

Effective January 1, 2008, the Bossier Parish Police Jury implemented Government Accounting Standards Board Statement Number 45, Accounting and Financial Reporting by Employers for Post employment Benefits Other than Pensions (GASB 45). This amount was applied toward the Net OPEB Benefit Obligation as shown in the following table.

Annual Required Contribution – The Bossier Parish Police Jury's Annual Required Contribution (ARC) is an amount actuarially determined in accordance with GASB 45. The ARC is the sum of the Normal Cost plus the contribution to amortize the Unfunded Actuarial Accrued Liability (UAAL). A level dollar, open amortization period of 30 years (the maximum amortization period allowed by GASB 43/45) has been used for the post-employment benefits. The actuarially computed ARC is as follows:

|                                    |          | 2011      |      | 2010      |
|------------------------------------|----------|-----------|------|-----------|
| Normal cost                        | \$       | 936,484   | \$   | 900,465   |
| 30-year UAL amortization amount    | <u> </u> | 912,915   |      | 877,803   |
| Annual required contribution (ARC) | \$       | 1,849,399 | \$ _ | 1,778,268 |

**Net Post-employment Benefit Obligation (Asset) –** The table below shows the Bossier Parish Police Jury's Net Other Post-employment Benefit (OPEB) Obligation for fiscal years ending December 31:

|                                 |    | 2011         | 2010             |
|---------------------------------|----|--------------|------------------|
| Beginning Net OPEB Obligation   | \$ | 3,425,942 \$ | 1,981,260        |
| Annual required contribution    | ,  | 1,849,399    | 1,778,268        |
| Interest on Net OPEB Obligation |    | 137,038      | 79,250           |
| ARC Adjustment                  |    | (198,123)    | <u>(114,576)</u> |
| OPEB Cost                       |    | 1,788,314    | 1,742,942        |
| Contribution                    |    | •            | -                |
| Current year retiree premium    |    | (252,013)    | _(298,260)       |
| Change in Net OPEB Obligation   |    | 1,490,054    | 1,444,682        |
| Ending Net OPEB Obligation      | \$ | 4,915,996 \$ | 3,425,942        |

The following table shows the Bossier Parish Police Jury's annual post employment benefits (PEB) cost, percentage of the cost contributed, and the net unfunded post employment benefits (PEB) liability for last year and this year:

| Fiscal Year Ended | Annual OPEB Fiscal Year Ended Cost |        | Net OPEB<br>Liability<br>_(Asset) |
|-------------------|------------------------------------|--------|-----------------------------------|
| December 31, 2011 | \$ 1,788,314                       | 16.68% | \$ 4,915,996                      |
| December 31, 2010 | \$ 1,742,942                       | 17.11% | \$ 3,425,942                      |

Funded Status and Funding Progress – In 2011 and 2010, the Bossier Parish Police Jury made no contributions to its post employment benefits plan. The plan is not funded, has no assets, and hence has a funded ratio of zero. Based on the January 1, 2010 actuarial valuation, the most recent valuation, the Actuarial Accrued Liability (AAL) at the end of the year December 31, 2011 was \$16,417,730 which is defined as that portion, as determined by a particular actuarial cost method (the Bossier Parish Police Jury uses the Projected Unit Credit Cost Method), of the actuarial present value of post employment plan benefits and expenses which is not provided by normal cost.

|   | <br>2011         |     | 2010       |
|---|------------------|-----|------------|
| Actuarial Accrued Liability (AAL)       | \$<br>16,417,730 | \$  | 15,179,114 |
| Actuarial Value of Plan Assets (AVP)    | <br><u> </u>     | _   |            |
| Unfunded Act. Accrued Liability (UAAL)  | \$<br>16,417,730 | \$_ | 15,179,114 |
| Funded Ratio (AVP/AAL)                  | 0.00%            |     | 0.00%      |
| Covered Payroll (active plan members)   | \$<br>7,050,661  | \$  | 7,397,527  |
| UAAL as a percentage of covered payroll | 232.85%          |     | 205.19%    |

Actuarial Methods and Assumptions – Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. The actuarial valuation for post employment benefits includes estimates and assumptions regarding (1) turnover rate; (2) retirement rate; (3) health care cost trend rate; (4) mortality rate; (5) discount rate (investment return assumption); and (6) the period to which the costs apply (past, current, or future years of service by employees). Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

The actuarial calculations are based on the types of benefits provided under the terms of the substantive plan (the plan as understood by the Bossier Parish Police Jury and its employee plan members) at the time of the valuation and on the pattern of sharing costs between the Bossier Parish Police Jury and its plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the Bossier Parish Police Jury and plan members in the future. Consistent with the long-term perspective of actuarial calculations, the actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial liabilities and the actuarial value of assets.

**Actuarial Cost Method** – The ARC is determined using the Projected Unit Credit Cost Method. The employer portion of the cost for retiree medical care in each future year is determined by projecting the current cost levels using the healthcare cost trend rate and discounting this projected amount to the valuation date using the other described pertinent actuarial assumptions, including the investment return assumption (discount rate), mortality and turnover.

**Actuarial Value of Plan Assets** – There are not any plan assets. It is anticipated that in future valuations, should funding take place, a smoothed market value consistent with Actuarial Standards Board ASOP 6, as provided in paragraph number 125 of GASB Statement 45.

**Turnover Rate** – An age-related turnover scale based on actual experience has been used. The rates, when applied to the active employee census, produce a composite average annual turnover of approximately 5%.

Post employment Benefit Plan Eligibility Requirements — Based on past experience, it has been assumed that entitlement to benefits will commence three years after eligibility to enter the D.R.O.P. Medical benefits are provided to employees upon actual retirement. Most employees are covered by the Parochial Employees' Retirement System of Louisiana, whose retirement eligibility (D.R.O.P. entry) provisions are as follows: 30 years of service at any age; age 55 and 25 years of service; age 60 and 10 years of service; or, age 65 and 7 years of service. For employees hired on and after January 1, 2007 retirement eligibility (D.R.O.P. entry) provisions are as follows: age 55 and 30 years of service; age 62 and 10 years of service; or, age 67 and 7 years of service. Entitlement to benefits continue through Medicare to death.

**Investment Return Assumption (Discount Rate)** – GASB Statement 45 states that the investment return assumption should be the estimated long-term investment yield on the investments that are expected to be used to finance the payment of benefits (that is, for a plan which is funded). Based on the assumption that the ARC will not be funded, a 4% annual investment return has been used in this valuation.

Health Care Cost Trend Rate – The expected rate of increase in medical cost is based on projections performed by the Office of the Actuary at the Centers for Medicare & Medicaid Services as published in National Health Care Expenditures Projections: 2003 to 2013, Table 3: National Health Expenditures, Aggregate and per Capita Amounts, Percent Distribution and Average Annual Percent Change by Source of Funds: Selected Calendar Years 1990-2013, released in January, 2004 by the Health Care Financing Administration (www.cms.hhs.gov). "State and Local" rates for 2008 through 2013 from this report were used, with rates beyond 2013 graduated down to an ultimate annual rate of 5.0% for 2016 and later.

**Mortality Rate** - The 1994 Group Annuity Reserving (94GAR) table, projected to 2002, based on a fixed blend of 50% of the unloaded male mortality rate and 50% of the unloaded female mortality rates, was used. This is a published mortality table which was designed to be used in determining the value of accrued benefits in defined benefit pension plans.

**Method of Determining Value of Benefits** – The "value of benefits" has been assumed to be the portion of the premium after retirement date expected to be paid by the employer for each retiree and has been used as the basis for calculating the actuarial present value of OPEB benefits to be paid.

The employer pays 80% of the cost of the medical insurance for the retirees and dependents. The rates provided applicable before age 65 are "blended" rates. Since GASB 45 mandates that "unblended" rates be used, we have estimated the "unblended" rates for two broad groups: active and retired before Medicare eligibility. It has been assumed that the retiree rate before Medicare eligibility is 130% of the blended rate.

**Inflation Rate** - Included in both the Investment Return Assumption and the Healthcare Cost Trend rates above is an implicit inflation assumption of 2.50% annually.

**Projected Salary Increases -** This assumption is not applicable since neither the benefit structure nor the valuation methodology involves salary.

**Post-retirement Benefit Increases** - The plan benefit provisions in effect for retirees as of the valuation date have been used and it has been assumed for valuation purposes that there will not be any changes in the future.

Below is a summary of OPEB cost and contributions for the last three fiscal calendar years.

#### **OPEB Costs and Contributions**

|  |      | FY 2009      | FY 2010   | FY 2011         |
|--|------|--------------|-----------|-----------------|
| OPEB Cost                              | \$   | 1,236,761 \$ | 1,742,942 | \$<br>1,788,314 |
| Contribution                           |      | _            | -         | -               |
| Retiree premium                        |      | 255,042      | 298,260   | 252,013         |
| Total contribution and premium         | _    | 255,042      | 298,260   | 252,013         |
| Change in net OPEB obligation          | _    | 981,719      | 1,444,682 | 1,490,054       |
| Net OPEB obligation at year-end        | \$ _ | 1,981,260 \$ | 3,425,942 | \$<br>4,915,996 |
| % of contribution to cost              |      | 0.00%        | 0.00%     | 0.00%           |
| % of contribution plus premium to cost |      | 20.62%       | 17.11%    | 16.68%          |

#### (13) Criminal Court Fund

R.S. 15:571.11 requires that one-half of any balance remaining in the criminal court fund at year—end be transferred to the parish General Fund. The following details the amount due at December 31, 2011:

| Balance due at January 1, 2011   | \$        | 30,349          |
|----------------------------------|-----------|-----------------|
| Amount due for 2011              |           | <u>40,815</u>   |
| Total                            |           | 71,164          |
| Remitted during 2011             |           | <u>30,349</u> ) |
| Balance due at December 31, 2011 | <u>\$</u> | 40,815          |

#### (14) Commitments

#### Waterworks / Sewerage District

The Consolidated Waterworks / Sewerage District No. 1 (District) is planning certain water and sewer projects and acquisitions for water / sewer infrastructure improvements within Bossier parish. The estimated cost of those improvements are approximately \$45,000,000. Funding for the improvements is expected to be provided by a loan from the State of Louisiana, Department of environmental Quality for \$17,750,000; issuance of revenue bonds through the Louisiana Local Government Authority for \$11,835,000; and State of Louisiana capital outlay funds totaling approximately \$15,500,000.

Activity subsequent to December 31, 2011 on the improvements is as follows:

In May 2012, the policy jury issued \$11,835,000 of revenue bonds series 2012, for the purpose of acquisition, upgrade, expansion, construction and equipping of Parish owned public improvements, any other additions, acquisitions, repairs and / or expansions needed to maintain Parish owned works of public improvement.

In March 2012, the Consolidated Waterworks / Sewerage District No. 1 issued \$17,750,000 of utilities revenue bonds, series 2012, for the purpose of improvements to the sewerage portion of the combined utilities system.

As of December 31, 2011, the police jury has commitments for signed construction, engineering, and other contracts in relation to the District of approximately \$1,175,913. As of December 31, 2011, approximately \$211,330 had been incurred on those contracts, and the balance remaining in those contracts was approximately \$964,583, which will be incurred subsequent to December 31, 2011.

#### Other Commitments

As of December 31, 2011, the police jury has commitments for signed construction, engineering, and other contracts of approximately \$22,884,991. As of December 31, 2011, approximately \$10,101,955 had been incurred on those contracts, and the balance remaining in those contracts was approximately \$12,783,036, which will be incurred subsequent to December 31, 2011.

#### (15) Donated Infrastructure

Included in operating grants and contributions in the Statement of Activities is \$12,203,474 of donated infrastructure. The donations are the result of the Bossier Parish Police Jury's acceptance of subdivisions into the jury's road maintenance system.

#### (16) Litigation and Claims

At December 31, 2011, the police jury is involved in numerous lawsuits. In the opinion of legal counsel for the police jury, the potential loss on all claims and lawsuits will not be significant to the police jury's financial statements.

#### (17) Economic Dependency

The following are the principal taxpayers for the parish and their 2011 assessed valuation.

|                         | 2011<br>Assessed<br><u>Valuation</u> | Percent of<br>Total Assessed<br>Valuation |
|-------------------------|--------------------------------------|---|
| Petrohawk Operating     | \$ 30,204,070                        | 2.95%                                     |
| Horseshoe Entertainment | 23,864,830                           | 2.33%                                     |
| KCS Resources, LLC      | 21,007,310                           | 2.05%                                     |
| J-W Operating           | 19,888,550                           | 1.94%                                     |
| Halliburton Energy      | 14,782,160                           | 1.44%                                     |
| Midcontinent Express    | 14,493,230                           | 1.42%                                     |
| Gulf Crossing Pipeline  | 12,493,760                           | 1.22%                                     |
| Southwestern Electric   | 11,977,880                           | 1.17%                                     |
| Louisiana Riverboat     | 11,617,100                           | 1.14%                                     |
| City of Shreveport      | 9,416,080                            | 92%                                       |
|                         | <u>\$ 169,744,970</u>                | 1 <u>6,58%</u>                            |

The police jury received gaming revenues of \$4,152,730 from local gaming establishments.

#### (18) Advance to Consolidated Waterworks / Sewerage District No. 1

The police jury provided proceeds of revenue bond borrowings not to exceed \$5,000,000 to the Consolidated Waterworks / Sewerage District No. 1 (District) for the purpose of financing the purchase of existing water and sewerage systems within the District and other costs of establishment of the system. This arrangement was formalized through a resolution between the police jury and the District in order to provide interim financing sufficient to purchase existing systems as needed by the District. It is the intent for the District to repay the advance from the police jury by obtaining funding through issuance of new debt in the future. The amount advanced by the police jury as of December 31, 2011, was approximately \$4,381,552. This amount is shown in the accompanying fund financial statements as advance to waterworks / sewerage district and advance from police jury, and is shown as internal balances on the accompanying government-wide financial statements.

#### (19) Risk Management

The police jury purchases commercial insurance to provide workers compensation coverage and general liability and property insurance. There were no significant reductions in insurance coverage from the previous year.

#### (20) Fund Balance Classifications

The constraints on fund balances as listed in aggregate in the Statement of Revenues, Expenditures, and Changes in Fund Balance are detailed according to balance classification and fund, as follows:

Major

|                            |             |               |  |              | Capital           |              |               |
|----------------------------|-------------|---------------|--|--------------|-------------------|--------------|---------------|
|                            |             | Major S       | pecial Revenue                             | Funds        | Projects<br>Funds |              |               |
|                            |             |               | positi i i i i i i i i i i i i i i i i i i |              |                   | Other        |               |
|                            | General     |               |  | Capital      | BABS              | Governmental |               |
|                            | Fund        | Highway       | Library                                    | Improvements | LCDA              | Funds        | Total         |
| Fund balances:             | •           |               |  |              | •                 |              |               |
| Nonspendable               | \$          | \$            | \$   | \$           | \$                | \$ 4,381,552 | \$ 4,381,552  |
| Restricted                 |             |               |  |              |                   |              |               |
| Public works               |             | 12,430,257    |  |              |                   | 1,997,082    | 14,427,339    |
| Culture and recreation     |             |               | 13,451,452                                 |              |                   | 80,909       | 13,532,361    |
| Operations and maintenance |             |               |  | 4,559,932    |                   |              | 4,559,932     |
| Capital projects           |             |               |  |              | 8,071,297         | 85,949       | 8,157,246     |
| Health and safety          |             |               |  |              |                   | 3,710,856    | 3,710,856     |
| Public safety              |             |               |  |              |                   | 2,708,006    | 2,708,006     |
| Debt service               |             |               |  |              |                   | 4,385,076    | 4,385,076     |
| Economic development       |             |               |  |              |                   | 735,972      | 735,972       |
| Committed:                 |             |               |  |              |                   |              |               |
| Sewer operations           | 332,792     |               |  |              |                   |              | 332,792       |
| Juvenile detention         | 3,997       |               |  |              |                   |              | 3,997         |
| Public works               |             | 4,433,389     |  |              |                   | 100,159      | 4,533,548     |
| Culture and recreation     |             |               | 97,437                                     |              |                   | 34,686       | 132,123       |
| Operations and maintenance |             |               |  | 130,531      |                   |              | 130,531       |
| Capital projects           |             |               |  |              |                   | 1,338,541    | 1,338,541     |
| Health and safety          |             |               |  |              |                   | 10,111       | 10,111        |
| Public safety              |             |               |  |              |                   | 691,066      | 691,066       |
| Judicial                   |             |               |  |              |                   | 40,815       | 40,815        |
| Economic development       |             |               |  |              |                   | 89,603       | 89,603        |
| Unassigned                 | 3,098,670   |               |  |              |                   |              | 3,098,670     |
| Total fund balances        | \$3,435,459 | \$ 16,863,646 | \$ 13,548,889                              | \$4,690,463  | \$8,071,297       | \$20,390,383 | \$ 67,000,137 |

#### (21) Subsequent Events

Subsequent events have been evaluated through June 26, 2012, the date the financial statements were available to be issued.

# Bossier Parish Policy Jury Benton, Louisiana Required Supplementary Information Budgetary Comparison Schedule General Fund For the Year Ended December 31, 2011

|   |    | Budgeted  | Amo | ounts                 | Ac   | tual Amounts   | Fil | riance with<br>nal Budget<br>Positive                 |
|---|----|-----------|-----|-----------------------|------|----------------|-----|---|
| Revenues:                                   |    | Original  |     | Final                 | (But | dgetary Basis) | (1  | <u> Negative)                                    </u> |
| Ad valorem taxes                            | \$ | 1,645,939 | \$  | 1,703,700             | \$   | 1,703,702      | \$  | 2   |
| Sales tax                                   |    | 1,700,000 |     | 1,700,000             |      | 1,840,830      |     | 140,830   |
| Licenses and permits                        |    | 578,800   |     | 694,800               |      | 650,060        |     | (44,740)  |
| Intergovernmental revenues                  |    | 1,542,034 |     | 598,200               |      | 572,238        |     | (25,962)  |
| Fees, charges, and commissions for services |    | 175,000   |     | 165,000               |      | 79, <b>398</b> |     | (85,602)  |
| Use of money and property                   |    | 6,700     |     | 9,200                 |      | 9,367          |     | 167   |
| Other revenues                              | _  | 293,995   |     | 387,029               |      | 323,989        |     | (63,040)  |
| Total revenues                              |    | 5,942,468 |     | 5,257,929             |      | 5,179,584      |     | <u>(78,345)</u>                                       |
| Expenditures:                               |    |           |     |                       |      |                |     |   |
| Current:                                    |    |           |     |                       |      |                |     |   |
| General government:                         |    |           |     |                       |      |                |     |   |
| Legislative                                 |    | 347,550   |     | 336,550               |      | 332,922        |     | 3,628   |
| Judicial                                    |    | 633,150   |     | 632,425               |      | 575,726        |     | 56,699  |
| Elections                                   |    | 189,050   |     | 250,650               |      | 231,555        |     | 19, <b>0</b> 95                                       |
| Finance and administrative                  |    | 1,962,800 |     | 1,766,600             |      | 1,591,944      |     | 174,656   |
| Other                                       |    | 226,642   |     | 233,542               |      | 235,363        |     | (1,821)   |
| Public safety                               |    | 1,958,577 |     | 2,008,707             |      | 2,147,419      |     | (138,712)   |
| Health and welfare                          |    | 149,840   |     | 164,340               |      | 164,475        |     | (135)   |
| Culture and recreation                      |    | 105,000   |     | 125,000               |      | 146,346        |     | (21,346)  |
| Capital projects                            |    | 1,500     |     | 1,500                 |      |                |     | 1,500   |
| Economic development                        | _  | 198,870   |     | <u>1</u> 98,870       |      | 155,103        |     | 43,767  |
| Total expenditures                          |    | 5,772,979 |     | 5,7 <sub>18,184</sub> |      | 5,580,853      |     | 137,331   |
| Excess (deficiency) of revenues             |    |           |     |                       |      |                |     |   |
| over expenditures                           |    | 169,489   |     | (460,255)             |      | (401,269)      |     | 58,986  |
| Other financing sources (uses):             |    |           |     |                       |      |                |     |   |
| Operating transfers in                      |    |           |     |                       |      | 105,349        |     | 105,349   |
| Operating transfers out                     |    | (293,050) |     | (500,000)             |      | (500,000)      |     | _   |
| Total other financing sources (uses)        | _  | (293,050) |     | (500,000)             | _    | (394,651)      |     | 105,349   |
| Excess (deficiency) of revenues and other   |    |           |     |                       |      |                |     |   |
| sources over expenditures and other uses    |    | (123,561) |     | (960,255)             |      | (795,920)      |     | 164,335   |
| Fund balances at beginning of year          |    | 1,560,590 |     | 1,446,719             |      | 1,435,911      |     | (10,808)  |
| Fund balances at end of year                | \$ | 1,437,029 | \$  | 486,464               | \$   | 639,991        | \$  | 153,527   |

# Bossier Parish Policy Jury Benton, Louisiana Required Supplementary Information Budgetary Comparison Schedule Highway Fund For the Year Ended December 31, 2011

|  |           | Budgeted    | l Arr | nounts         | Ac  | tual Amounts   |    | ariance with<br>inal Budget<br>Positive |
|--|-----------|-------------|-------|----------------|-----|----------------|----|---|
| Revenues:  |           | Original    |       | Final          | (Bu | dgetary Basis) | (  | (Negative)                              |
| Ad valorem taxes   | \$        | 1,658,993   | \$    | 1,727,000      | \$  | 1,727,021      | =  | 21                                      |
| Sales tax  |           | 8,900,000   |       | 9,000,000      |     | 9,439,500      |    | 439,500                                 |
| License and permits  |           | 150,000     |       | 286,000        |     | 290,846        |    | 4,846                                   |
| Intergovernmental revenues   |           | 2,955,000   |       | 3,601,815      |     | 3,726,091      |    | 124,276                                 |
| Fines and forfeitures  |           | 150,000     |       | 240,000        |     | 242,878        |    | 2,878                                   |
| Use of money and property  |           | 6,000       |       | 7, <b>80</b> 0 |     | 7, <b>8</b> 48 |    | 48                                      |
| Other revenues   |           | 276,000_    | _     | 330,100        |     | 240,355_       |    | (89,745)                                |
| Total revenues   | _         | 14,095,993  |       | 15,192,715     |     | 15,674,539     |    | 481,824                                 |
| Expenditures: Current: General government:   |           |             |       |                |     |                |    |   |
| Finance and administrative   |           | 196,309     |       | 199,100        |     | 130,684        |    | 68,416                                  |
| Public works   |           | 23,547,540  |       | 21,951,390     |     | 20,720,279     |    | 1,231,111                               |
| Total expenditures   |           | 23,743,849  | _     | 22,150,490     |     | 20,850,963     |    | 1,299,527                               |
| Excess (deficiency) of revenues over expenditures                                  |           | (9,647,856) | _     | (6,957,775)    |     | (5,176,424)    |    | 1,781,351                               |
| Other financing sources (uses):  |           |             |       |                |     |                |    |   |
| Operating transfers in   |           | 800,000     |       | 900,416        |     | 900,416        |    |   |
| Operating transfers out  |           | •••,        |       | (1,100,000)    |     | (1,279,000)    |    | (179,000)                               |
| Total other financing sources (uses  |           | 800,000     | _     | (199,584)      | _   | (378,584)      |    | (179,000)                               |
|  | _         |             | _     |                |     | <u> </u>       |    | <del>```</del>                          |
| Excess (deficiency) of revenues and other sources over expenditures and other uses |           | (8,847,856) |       | (7,157,359)    |     | (5,555,008)    |    | 1,602,351                               |
| searces over experiences and offici daes   |           | (0,047,000) |       | (1,131,009)    |     | (0,000,000)    |    | 1,002,001                               |
| Fund balances at beginning of year   |           | 14,368,911  | _     | 20,367,620     | _   | 20,375,597     |    | 7,977                                   |
| Fund balances at end of year   | <u>\$</u> | 5,521,055   | \$    | 13,210,261     | \$  | 14,820,589     | \$ | 1,610,328                               |

# Bossier Parish Policy Jury Benton, Louisiana Required Supplementary Information Budgetary Comparison Schedule Library Fund

For the Year Ended December 31, 2011

|   | Budgeted             | l Am | ounts            | Act  | ual Amounts    |     | riance with<br>nal Budget<br>Positive |
|---|----------------------|------|------------------|------|----------------|-----|---------------------------------------|
| Revenues:                                 | Original             |      | Final            | (Buc | lgetary Basis) | _ ( | Negativ <u>e)</u>                     |
| Ad valorem taxes                          | \$<br>5,600,000      | \$   | 6,006,000        | \$   | 6,491,451      | \$  | 485,451                               |
| Intergovernmental revenues                | 136,000              |      | 136,000          |      | 155,942        |     | 19, <b>942</b>                        |
| Fees, charges, and commissions            |                      |      |                  |      |                |     |                                       |
| for services                              | 27,000               |      | 40,000           |      | 39,526         |     | (474)                                 |
| Fines and forfeitures                     | 32,000               |      | 40,000           |      | 40,210         |     | 210                                   |
| Use of money and property                 | 3,000                |      | 4,000            |      | 4,161          |     | 161                                   |
| Other revenues                            | 28,000               |      | 28,500           |      | 13,539         |     | (14,961)                              |
| Total revenues                            | 5,826,000            |      | 6,254,500        | _    | 6,744,829      |     | 490,329                               |
| Expenditures:<br>Current:                 |                      |      |                  |      |                |     |                                       |
| General government:                       |                      |      |                  |      |                |     |                                       |
| Finance and administrative                | 190,000              |      | 204,000          |      | 203,369        |     | 631                                   |
| Culture and recreation                    | <br>5,222,000        |      | 5,634,400        |      | 4,341,352      |     | 1,293,048                             |
| Total expenditures                        | <br><u>5,412,000</u> |      | <u>5,838,400</u> |      | 4,544,721      |     | 1,29 <u>3,679</u>                     |
| Excess (deficiency) of revenues           |                      |      |                  |      |                |     |                                       |
| over expenditures                         | <br>414,000          |      | 416,100          |      | 2,200,108      |     | 1,784,008                             |
| Other financing sources (uses):           |                      |      |                  |      |                |     |                                       |
| Operating transfers out                   | (414,000)            |      | (414,000)        |      | (414,000)      |     |                                       |
| Total other financing sources (uses)      | (414,000)            |      | (414,000)        |      | (414,000)      |     |                                       |
| Excess (deficiency) of revenues and other |                      |      |                  |      |                |     |                                       |
| sources over expenditures and other uses  |                      |      | 2,100            |      | 1,786,108      |     | 1,784,008                             |
| Fund balances at beginning of year        | 5,801,342            |      | 6,431,282        |      | 6,431,120      |     | (162)                                 |
| Fund balances at end of year              | \$<br>5,801,342      | \$   | 6,433,382        | _\$_ | 8,217,228      | \$  | 1,783,846                             |

# Bossier Parish Policy Jury Benton, Louisiana Required Supplementary Information Budgetary Comparison Schedule Capital Improvements For the Year Ended December 31, 2011

| Revenues:                                 | Budgete<br>Original | d Amounts<br>Final  | Actual Amounts<br>(Budgetary Basis) | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|---|---------------------|---------------------|-------------------------------------|---|
| Sales taxes                               | \$ 9,000,000        | \$ 9,000,000        | \$ 9,014,543                        | \$ 14,543   |
| Use of money and property                 | \$ 3,000,000        | Ψ 3,000,800<br>800  | 810                                 | 10  |
| Other revenues                            |                     | 149,721             | 149,721                             | 10  |
| Total revenues                            | 9,000,000           | 9,150,521           | 9,165,074                           | 14,553  |
| Total revendes                            | 9,000,000           | 9,100,021           | 9,100,074                           | 14,000  |
| Expenditures:                             |                     |                     |                                     |   |
| Current:                                  |                     |                     |                                     |   |
| General government:                       |                     |                     |                                     |   |
| Other administration                      | 2,949,470           | 2,448,247           | 2,158,240                           | 290,007   |
| Public works                              | 143,300             | 143,300             | 138,081                             | 5,219   |
| Health and welfare                        | 142,500             | 143,225             | 118,939                             | 24,286  |
| Economic development                      |                     | 60,000              | 58,613                              | 1,387   |
| Total expenditures                        | 3,235,270           | 2,794,772           | 2,473,873                           | 320,899   |
| Excess (deficiency) of revenues           |                     |                     |                                     |   |
| over expenditures                         | 5,764,730           | 6,355,749           | 6,691,201                           | <u>335,452</u>  |
| Other financing sources (uses):           |                     |                     |                                     |   |
| Operating transfers out                   | (5,827,500)         | (6,657,500)         | (6,626,000)                         | 31,500  |
| Total other financing sources (uses)      | (5,827,500)         | (6,657,500)         | (6,626,000)                         | 31,500  |
| Excess (deficiency) of revenues and other |                     |                     |                                     |   |
| sources over expenditures and other uses  | (62,770)            | (301,751)           | 65,201                              | 366,952   |
| Fund balances at beginning of year        | 3,423,313           | 3,709,709           | 3,70 <u>9,</u> 709                  |   |
| Fund balances at end of year              | \$ 3,360,543        | \$ <u>3,407,958</u> | \$ 3,774,910                        | \$ 366,952  |

## Bossier Parish Police Jury Benton, Louisiana Note to Required Supplementary Information December 31, 2011

Budget comparison statements included in the accompanying financial statements include the original adopted budgets and all subsequent amendments. For GAAP basis financial reporting, the General fund includes activities of the Juvenile Detention and Sewer Operation funds, as those funds do not meet the criteria to be classified as special revenue funds.

The following schedule reconciles excess (deficiency) of revenues and other sources over expenditures and other uses on the statement of revenues, expenditures and changes in fund balances (budget basis) with the amounts shown on the statement of revenues, expenditures and changes in fund balances (GAAP basis):

| C        | General<br>Fund        |   |  |   | Library<br>Fund  |   | pital<br>ovements  |
|----------|------------------------|---|--|---|--|---|--|
|          |                        |   |  |   |  |   |  |
| \$(      | 795,920)               | \$ (  | 5,555,008)   | \$  | 1,786,108  | \$  | 65,201   |
|          | 801,686                | (   | 309,791)   | (   | 52,333)  | (   | 93,463)  |
| -        | 10,178                 | (   | 187,387)   | (   | 141,779)   |   | 33,314   |
| es:<br>n | 939,519<br>437,075     |   |  |   |  |   |  |
| ind<br>n | (938,326)<br>(104,283) |   |  |   |  |   |  |
| q        | 349 929                | <b>\$</b> /   | 6 052 186)   | \$  | 1 591 996  | \$  | 5.052  |
|          | \$(                    | \$( 795,920)  801,686  10,178  es: n 939,519 437,075  and n (938,326) (104,283) | Fund  \$( 795,920) \$( 801,686 ( 10,178 ( 6es: n 939,519 437,075 and n (938,326) (104,283) | Fund Fund  \$( 795,920) \$ ( 5,555,008)  801,686 ( 309,791)  10,178 ( 187,387)  ses: n 939,519 437,075  and n (938,326) (104,283) | Fund Fund  \$( 795,920) \$ ( 5,555,008) \$  801,686 ( 309,791) ( 10,178 ( 187,387) (  es: n 939,519 437,075  and n (938,326) (104,283) | Fund Fund Fund  \$( 795,920) \$( 5,555,008) \$ 1,786,108  801,686 ( 309,791) ( 52,333)  10,178 ( 187,387) ( 141,779)  ses: n 939,519 437,075  and n (938,326) (104,283) | Fund Fund Fund Impro  \$( 795,920) \$( 5,555,008) \$ 1,786,108 \$  801,686 ( 309,791) ( 52,333) (  10,178 ( 187,387) ( 141,779)  ses: n 939,519 437,075  and n (938,326) (104,283) |

## Bossier Parish Police Jury Benton, Louisiana Schedule of Funding Progress for Retiree Health, Dental, and Life Plans For the Year Ended December 31, 2011

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets | Actuarial Accrued Liability(AAL) | Unfunded ALL<br>(UAAL) | Funded<br>Ratio | Covered<br>Payroll | UAAL as a Percentage of Covered Payroll |
|--------------------------------|---------------------------------|----------------------------------|------------------------|-----------------|--------------------|---|
| 1/1/2010                       | 0                               | \$ 15,179,114                    | \$ 15,179,114          | 0               | \$ 7,397,527       | 205%                                    |
| 1/1/2008                       | 0                               | \$ 10,839,178                    | \$ 10,839,178          | 0               | \$ 5,576,519       | 194%                                    |

## Bossier Parish Police Jury Benton, Louisiana Supplemental Information Schedules – Combining Schedules for Non-Major Funds As of and for the Year Ended December 31, 2011

#### Health Unit Fund

The Health Unit Fund accounts for the maintenance and operation of the parish health unit. Financing is provided by a special parish-wide ad valorem tax and interest earnings.

#### Law Enforcement Fund

Act 582 of 2004 increased the witness fee paid to off-duty law enforcement officers in criminal cases from \$25 per day per case to \$50 per day per case, up to a maximum of \$150 per day. The act stipulated that no parish would be required to appropriate general fund money for payment of these fees, and provided for a special fund to be established for payment. The 26<sup>th</sup> Judicial District Court judges are taxing defendants to pay witness fees associated with their cases.

#### **Criminal Court Fund**

The Criminal Court Fund was created by Section 571.11 of Title 15 of the Louisiana Revised Statutes of 1950, which provides that fines and forfeitures imposed by district courts and district attorney conviction fees in criminal cases be transferred to the parish treasurer and deposited in a special criminal court fund account to be used for the expenses of the criminal court of the parish. Expenditures are made from the fund on motion of the district attorney and approval of the district judge. The statute also requires that one-half of the surplus (fund balance) remaining in the fund at December 31 of each year be transferred to the parish General Fund.

#### Section 8 Housing Fund

The Section 8 Fund accounts for the operation of a Section 8 Housing Subsidy Program funded by the United States Department of Housing and Urban Development. The program provides housing assistance payments to participating owners on behalf of eligible tenants to provide decent, safe and sanitary housing for low-income families at rents they can afford. Housing assistance payments are used to make up the difference between the approved rent due to the owner for the dwelling unit and the occupant family's required contribution toward the rent.

#### Correctional Facilities Fund

The Correctional Facilities Fund accounts for the operation and maintenance of correctional facilities in Bossier Parish, including the furnishing of transportation and medical care for prisoners. Financing is provided by advalorem tax revenue.

#### Highway Certificates of Indebtedness Sinking Fund

The Highway Certificates of Indebtedness Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of rural road construction.

#### Library Certificates of Indebtedness Sinking Fund

The Library Certificates of Indebtedness Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of construction of a library history center.

Bossier Parish Police Jury
Benton, Louisiana
Supplemental Information Schedules —
Combining Schedules for Non-Major Funds
As of and for the Year Ended December 31, 2011
(Continued)

#### Sales Tax Bonds Sinking Fund

The Sales Tax Bonds Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of courthouse improvements/ renovations and construction of a new maximum security jail.

#### **LCDA Sinking Fund**

The LCDA Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on revenue bonds issued for purposes of acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public.

#### Valerie Lane Debt Service Fund

The Valerie Lane Debt Service Fund is used to account for the accumulation of resources for and the repayment of debt on paving certificates issued for purposes of improvements to Valerie Lane in Bossier Parish.

#### **General Capital Projects**

The General Capital Projects Fund accounts for boarding fee funds received from three of the riverboats in Bossier Parish as well as the proceeds from taxes levied on slot machine proceeds. This money is to be utilized for various Capital Projects

#### Industrial Park Construction Fund

The Industrial Park Construction Fund accounts for financial resources used to acquire and construct facilities at the industrial park.

#### **Airline Drive Construction Fund**

The Airline Drive Construction Fund was created to account for the construction/improvement of Airline Drive in Bossier Parish.

#### Parks and Recreation Fund

The Parks and Recreation Fund was created to account for funds received from mineral leases to be used for the improvement of various parks and recreation facilities in Bossier Parish.

#### Cyber Command Fund

The Cyber Command Fund is used to account for the construction of the new Cyber Innovation Center.

#### **LCDA Public Improvements**

The LCDA Public Improvement Fund accounts for the acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public.

Bossier Parish Police Jury
Benton, Louisiana
Supplemental Information Schedules –
Combining Schedules for Non-Major Funds
As of and for the Year Ended December 31, 2011
(Continued)

#### **Sewerage Construction**

The Sewer Construction Fund accounts for constructing and acquiring improvements and extensions to the waterworks and sewerage system.

#### Rural Development Grant Fund

The Rural Development Grant fund is used to account for various grants received from the State of Louisiana, Office of Rural Development, for various capital projects.

#### LCDBG Fund

The LCDBG Fund is used to account for a Louisiana Community Development Block Grant obtained from the State of Louisiana Division of Administration for the purpose of fire protection.

Bossier Parish Police Jury Benton, Louisiana Combining Balance Sheet Other Governmental Funds December 31, 2011

| A second   | _[             | Health Unit          | 面             | Law<br>Enforcement |               | Criminal        |     | Section 8<br>Housing | -1 | Corrections            | Certi         | Highway<br>Certificates of<br>Indebtedness<br>Sinking<br>Fund | E Ce          | Library<br>Certificates of<br>Indebtedness<br>Sinking<br>Fund |
|--|----------------|----------------------|---------------|--------------------|---------------|-----------------|-----|----------------------|----|------------------------|---------------|---|---------------|---|
| Assets   |                |                      |               |                    |               |                 |     |                      |    |                        |               |   |               |   |
| Cash and cash equivalents Receivables                    | ↔              | 1,722,262<br>706,358 | <b>↔</b>      | 211,491            | <del>⇔</del>  | 1,149<br>91,278 | ₩   | 1,405,552            | ₩  | 1,622,096<br>1,925,377 | ↔             | 2,640   | <b>⇔</b>      | 5,758   |
| Due from other fund Advance to Waterworks/Sewer District |                |                      |               |                    |               | 6,373           |     |                      |    |                        |               |   |               |   |
| Total assets   | ₩              | 2,428,620            | 60            | 211,491            | ↔             | 98,800          | es. | 1,405,552            | ↔  | 3,547,473              | <sub>φ</sub>  | 2,640   | 49            | 5,758   |
| Liabilities and Fund Balances                            |                |                      |               |                    |               |                 |     |                      |    |                        |               |   |               |   |
| Liabilities:   |                |                      |               |                    |               |                 |     |                      |    |                        |               |   |               |   |
| Accounts payable Due to other fund                       | ₩              | 27,331               | <del>69</del> | 1,150              | ↔             | 42,811          | ↔   | 13,029               | €> | 253,536                | <del>63</del> |   | 69            |   |
| Deferred revenue   |                | 72,845               |               |                    |               | 5               |     |                      |    | 105,206                |               |   |               |   |
| Total liabilities  |                | 100,176              |               | 1.150              |               | 57,985          | 11  | 13,029               |    | 358,742                |               |   | }             |   |
| Fund balances: Nonspendable                              |                | 0<br>0<br>0<br>0     |               | 6                  |               |                 |     |                      |    |                        |               | !   |               |   |
| Committed  |                | 2,318,333<br>10,111  |               | 210,341            |               | 40,815          |     | 1,392,523            |    | 2,497,665              |               | 2,640   |               | 5,758   |
| Total fund balances                                      |                | 2,328,444            |               | 210,341            |               | 40,815          |     | 1,392,523            |    | 3,188,731              |               | 2,640   |               | 5,758   |
| Total liabilities<br>and fund balances                   | € <del>0</del> | 2,428,620            | es-           | 211,491            | <del>so</del> | 98,800          | ₩   | 1,405,552            | ₩  | 3,547,473              | 69            | 2,640   | <del>()</del> | 5.758   |

(Continued)

Bossier Parish Police Jury Benton, Louisiana Combining Balance Sheet Other Governmental Funds December 31, 2011 (Continued)

|   | Sales Tax    | ••           | LCDA<br>Sinking | Vale           | Valerie Lane |              | General<br>Capital   | =  | Industrial |    | Airline<br>Drive |          | Parks &           |
|---|--------------|--------------|-----------------|----------------|--------------|--------------|----------------------|----|------------|----|------------------|----------|-------------------|
| Assets  | Bond Sinking |              | Fund            | )<br>(1)       | Debt Service | 7            | Projects             |    | Park       | ଣ  | Construction     | œ        | Recreation        |
| Cash and cash equivalents Receivables Restricted cash Due from other fund | \$ 4,255,150 | 4            | 109,307         | ↔              | 12,221       | <del>6</del> | 1,167,694<br>269,186 | ₩  | 847,519    | ₩  | 556,364          | ₩        | 113,272<br>18,358 |
| Advance to Waterworks/Sewer District<br>Total assets                      | \$ 4,255,150 | <del>ω</del> | 109,307         | € <del>0</del> | 12,221       | €5           | 1,436,880            | 64 | 847,519    | €  | 556,364          | <b>₩</b> | 131,630           |
| Liabilities and Fund Balances   |              |              |                 |                |              |              |                      |    |            |    |                  |          |                   |
| Liabilities: Accounts payable Due to other fund                           | ₩            | •            |                 | 69             |              | ₩            | 98,339               | €  | 21,944     | €  |                  | ₩        | 190               |
| Deferred revenue<br>Total liabilities                                     |              | 11           |                 |                |              |              | 98,339               |    | 21,944     |    |                  |          | 15,845            |
| Fund balances: Nonspendable Restricted                                    | 4,255,150    |              | 109,307         |                | 12,221       |              | 9                    |    | 735,972    |    | 456,205          |          | 80,909            |
| Total fund balances   | 4,255,150    |              | 109,307         |                | 12,221       | 11           | 1,338,541            |    | 825,575    |    | 556,364          |          | 34,686<br>115,595 |
| Total liabilities<br>and fund balances                                    | \$ 4,255,150 | ₩.           | 109,307         | €              | 12,221       | 69           | 1,436,880            | 69 | 847,519    | 49 | 556.364          | 69       | 131,630           |

(Continued)

Bossier Parish Police Jury Benton, Louisiana Combining Balance Sheet Other Governmental Funds December 31, 2011 (Continued)

| Total Other<br>Governmental    |        | \$ 12,186,220<br>3,055,046<br>1,614,562<br>6,373<br>4,381,552  | \$ 21,243,753                                 | \$ 644,300<br>15,174<br>193,896<br>853,370   | 4,381,552<br>13,703,850<br>2,304,981<br>20,390,383                   | \$ 21.242.7K3      |
|--------------------------------|--------|--|---|--|--|--------------------|
| O a C a                        | 0227   | <del>s</del>   | s.  | <b>ω</b>   |  | ,                  |
| Rural<br>Development<br>Grants |        | <b>6</b>   | <b>₩</b> ;                                    | vs.  |  | e e                |
| Sewerage                       |        |  | \$ 4,653,471                                  | \$ 185,970   | 4,381,552<br>85,949<br>4,467,501                                     | <b>6</b> 4 653 474 |
| LCDA<br>Public                 |        | \$ 663   | \$ 1,540,877                                  | ь  | 1,540,877  | £ 1 540 877        |
| Cyber                          |        | es-  | မှ  | <b>9</b>   |  | ¥                  |
|                                | Assets | Cash and cash equivalents Receivables Restricted cash Due from other fund Advance to Waterworks/Sewer District | Total assets<br>Liabilities and Fund Balances | Liabilities: Accounts payable Due to other fund Deferred revenue Total liabilities | Fund balances: Nonspendable Restricted Committed Total fund balances | Total liabilities  |

### Bossier Parish Police Jury Benton, Louisiana Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 2011

| Révenues:   | Health Unit          | Law<br>Enforcement | Criminal<br>Court   | Section &<br>Housing | Corrections<br>Facilities | Highway<br>Certificates of<br>Indebtedness<br>Sinking<br>Fund | Library<br>Certificates of<br>Indebtedness<br>Sinking<br>Fund |
|---|----------------------|--------------------|---------------------|----------------------|---------------------------|---|---|
| Ad valorem taxes  | \$ 705,911<br>52,559 | \$                 | \$                  | \$<br>3,992,072      | \$ 1,997,164<br>101,512   | \$  | \$  |
| Fees, charges and commissions for service                           |                      | 7,549              | 284,760             |                      | 81,713                    |   |   |
| Fines and forfeitures<br>Investment earnings                        | 641                  | 52                 | 1,076,023           | 843                  | 1,436                     | 133   | 39  |
| Miscellaneous<br>Total revenues                                     | 759,111              | 7,601              | 1,360,783           | 3,992,915            | 7,916<br>2,189,741        | 133   | 39  |
| Expenditures:   | <del>_</del>         |                    |                     |                      |                           |   |   |
| Current:<br>Zoning and planning                                     |                      |                    |                     |                      |                           |   |   |
| Judicial<br>Finance and administrative<br>Other                     | 22,885               |                    | 1,800,181<br>16,695 | 482,923              | 64,746                    |   |   |
| Public safety Public works  | 158,973              | 7,750              |                     |                      | 2,214,931                 |   |   |
| Health and welfare<br>Culture and recreation                        | 307,631              |                    |                     | 2,928,074            |                           |   |   |
| Economic development<br>Capital Outlay                              |                      |                    |                     |                      | 299,272                   |   |   |
| Debt service: Principal retiremeπt                                  |                      |                    |                     |                      |                           | 720,000   | 350,000   |
| interest and other charges Total expenditures                       | 489,489              | 7,750              | 1,816,876           | 3,410,997            | 2,578,949                 | 381,493<br>1,101,493  | 63,675<br>413,675   |
| Excess (deficiency) of revenues                                     | 269,622              | (149)              | (458,093)           | 581,918              | (389,208)                 | (1,101,360)   | (413,636)   |
| Other financing sources (uses)                                      |                      |                    | (1201012)           |                      |                           |   |   |
| Sale of Capital Items<br>Transfers in<br>Transfers out              | 9,472                |                    | 500,000<br>(33,441) |                      | 600,000                   | 1,104,000   | 414,000   |
| Total other financing sources                                       | 9,472                |                    | 466,559             |                      | 600,000                   | 1,104,000   | 414,000   |
| Excess (deficiency) of revenues and other sources over expenditures | 279,094              | (149)              | 10,466              | 581,918              | 210,792                   | 2,640   | 364   |
| Fund balances at beginning of year                                  | 2,049,350            | 210,490            | 30,349              | 810,605              | 2,977,939                 |   | 5,394   |
| Fund balances at end of year  | \$ 2,328,444         | \$ 210,341         | \$ 40,815           | \$ 1,392,523         | \$ 3,188,731              | \$ 2,640  | <b>\$</b> 5,758   |

#### Bossier Parish Police Jury Benton, Louisiana

### Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 2011 (Continued)

| Do  | Sales Tax<br>Bond Sinking | LCDA<br>Sinking<br>Fund | Valerie Lane<br>Debt Service | Generai<br>Capital<br>Projects | industrial<br>Park | Airline<br>Drive<br>Construction | Parks & Recreation |
|---|---------------------------|-------------------------|------------------------------|--------------------------------|--------------------|----------------------------------|--------------------|
| Revenues:   |                           |                         |                              |                                |                    |                                  |                    |
| Ad valorem taxes Intergovernmental revenues Fees, charges and commissions for service | \$                        | \$                      | \$                           | \$<br>84,498<br>2,660,841      | \$                 | \$                               | \$                 |
| Fines and forfeitures<br>Investment earnings  | 642                       |                         | 3                            | 385                            | 202                | 159                              | 60                 |
| Miscellaneous   | OTE                       |                         | 2,780                        | -                              | 14,400             |                                  | 34,626             |
| Total revenues  | 642                       |                         | 2,783                        | 2,745,724                      | 14,602             | 159                              | 34,686             |
| Expenditures: Current:  |                           |                         |                              |                                |                    |                                  |                    |
| Zoning and planning Judicial Finance and administrative Other Public safety           |                           |                         |                              | 78,882                         |                    |                                  |                    |
| Public works Health and welfare Culture and recreation                                |                           |                         |                              | 111,409<br>71,422<br>37,468    | 05.254             | 48,850                           | 211,170            |
| Economic development<br>Capital Outlay<br>Debt service:                               |                           |                         |                              | 1,180,262<br>437,178           | 96,384<br>120,791  |                                  |                    |
| Principal retirement  | 1,425,000                 | 655,000                 | 6,443                        |                                |                    |                                  |                    |
| Interest and other charges  | 472,669                   | 657,877_                | 773                          | <del></del>                    |                    |                                  |                    |
| Total expenditures  | 1,897,669                 | 1,312,877               | 7,216                        | 1,916,621                      | 217,175            | 48,850                           | 211,170            |
| Excess (deficiency) of revenues<br>ever expenditures                                  | (1,897,027)               | (1,312,877)             | <u>(4,</u> 433)              | 829,103                        | (202,573)          | (48,691)                         | (176,484)          |
| Other financing sources (uses) Sale of Capital Items                                  |                           |                         |                              |                                | 75,000             |                                  |                    |
| Transfers in<br>Transfers out   | 4,446,000                 | 1,312,776               | 19,205                       | 100,000<br>(1,312,775)         |                    | 100,000                          | (100,000)          |
| Total other financing sources   | 4,446,000                 | 1,312,776               | 19,205                       | (1,212,775)                    | 75,000             | 100,000                          | (100,000)          |
| Excess (deficiency) of revenues   |                           |                         |                              |                                |                    |                                  |                    |
| and other sources over expenditures   | 2,548,973                 | (101)                   | 14,772                       | (383,672)                      | (127,573)          | 51,309                           | (276,484)          |
| Fund balances at beginning of year  | 1,706,177                 | 109,408                 | (2,551)                      | 1,722,213                      | 953,148            | 505,055                          | 392,079            |
| Fund balances at end of year  | \$ 4,255,150              | \$ 109,307              | \$ 12,221                    | \$ 1,338,541                   | \$ 825,575         | \$ 556,364                       | \$ 115,595         |

#### Bossier Parish Police Jury Benton, Louisiana

(Continued)

### Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 2011

|  | Cyber<br>Command | LCDA Public Improvements | Sewer<br>Construction | Rural<br>Development<br>Grants | LCD8G         | Total Other<br>Governmental<br>Funds |
|--|------------------|--------------------------|-----------------------|--------------------------------|---------------|--------------------------------------|
| Revenues:  |                  |                          |                       |                                |               |                                      |
| Ad valorem taxes   | \$               | \$                       | \$<br>340,953         | \$<br>16,813                   | \$<br>133,210 | \$ 2,703,075<br>4,721,617            |
| Intergovernmental revenues Fees, charges and commissions |                  |                          | 540,535               | 14,013                         | 300,210       | 7,721,011                            |
| for service  |                  |                          |                       |                                |               | 3,034,863                            |
| Fires and forfeitures                                    |                  |                          |                       |                                |               | 1,076,023                            |
| Investment earnings                                      |                  | 663                      | 1,332                 |                                |               | 6,590                                |
| Miscellaneous  |                  |                          |                       |                                |               | 59,722                               |
| Total revenues   |                  | 663                      | 342,285               | 16,813                         | 133,210       | 11,601,890                           |
| Expenditures:  |                  |                          |                       |                                |               |                                      |
| Current:   |                  |                          |                       |                                |               |                                      |
| Zoning and planning                                      |                  |                          |                       |                                |               | 78,882                               |
| Judicial   |                  |                          |                       |                                |               | 1,800,181                            |
| Finance and administrative                               |                  |                          |                       |                                |               | 522,503                              |
| Other  |                  |                          |                       |                                |               | 64,746                               |
| Public safety  |                  |                          |                       |                                |               | 2,381,654                            |
| Public works   |                  |                          | 363,259               | 16,813                         | 133,210       | 673,541                              |
| Health and welfare                                       |                  |                          |                       |                                |               | 3,307,127                            |
| Culture and recreation                                   |                  |                          |                       |                                |               | 248,638                              |
| Economic development                                     | 5,488            |                          |                       |                                |               | 1,282,134                            |
| Capital Outlay   |                  |                          |                       |                                |               | 857,241                              |
| Debt service:  |                  |                          |                       |                                |               |                                      |
| Principal retirement                                     |                  |                          |                       |                                |               | 3,156,443                            |
| Interest and other charges                               |                  |                          |                       |                                |               | 1,576,487                            |
| Total expenditures                                       | 5,488            |                          | 363,259               | 16,813                         | 133,210       | 15,949,577                           |
| Excess (deficiency) of revenues                          |                  |                          |                       |                                |               |                                      |
| over expenditures  | (5,488)          | 663                      | (20,974)              |                                |               | (4,347,687)                          |
| Other financing sources (uses)                           |                  |                          |                       |                                |               |                                      |
| Sale of Capital Items                                    |                  |                          |                       |                                |               | 75,000                               |
| Transfers in   |                  |                          |                       | 10,000                         |               | 8,615,453                            |
| Transfers out  |                  | (100,416)                | (412,600)             |                                |               | (1,959,232)                          |
| <b>Total other financing sources</b>                     |                  | (100,416)                | (412,600)             | 10,000                         |               | 6,731,221                            |
| Excess (deficiency) of revenues                          |                  |                          |                       |                                |               |                                      |
| and other sources over expenditures                      | (5,488)          | (99,753)                 | (433,574)             | 10,000                         |               | 2,383,534                            |
| Fung balances at beginning of year                       | 5,488            | 1,640,630                | 4,901,075             | (10,000)                       |               | 18,006,849                           |
| Fund balances at end of year                             | <u>\$</u>        | \$ 1,540,877             | \$ 4,467,501          | \$                             | \$            | \$ 20,390,383                        |

## Bossier Parish Police Jury Benton, Louisiana Supplemental Information Schedule Schedule of Compensation Paid Police Jurors December 31, 2011

|                          |           | <u>Amount</u>  |
|--------------------------|-----------|----------------|
| W. Wayne Hammack         | \$        | 14,350         |
| Winfred Johnston         |           | 14,400         |
| Jerome L. Darby          |           | 14,150         |
| Rick L. Avery            |           | 14,400         |
| Brad Cummings            |           | 14,400         |
| Jimmy Cochran, President |           | 14,400         |
| Bill Altimus             |           | 14,350         |
| Glenn Benton             |           | 14,400         |
| Wanda Bennett            |           | 14,400         |
| Barry Butler             |           | 14,350         |
| Paul Plummer             |           | 14,400         |
| Hank Meachum             |           | <u>14,400</u>  |
| Total                    | <u>\$</u> | <u>172,400</u> |

The schedule of compensation paid to police jurors is presented in compliance with House Concurrent Resolution No. 54 of the 1979 Session of the Louisiana Legislature. Compensation of the police jurors is included in the legislative expenditures of the General Fund. In accordance with Louisiana Revised Stature 33:1233, the police jury has elected the monthly payment method of compensation.

# Bossier Parish Police Jury Benton, Louisiana

Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2011

| Federal Grantor / Pass-Through Grantor / Program Title   | Federal<br>CFDA Number     | Pass-Through<br>Grantor's Number           | Ä   | Expenditures                           |
|--|----------------------------|--|-----|--|
| U.S. Department of Defense Direct Progam - Payment in-Lieu-of Taxes  | 12.112                     | Unknown                                    | ₩   | 74,431                                 |
| U.S. Department of Housing and Urban Development Direct Programs: Housing Choice Vouchers  | 14.871                     | LA190                                      | ↔   | 3,409,397                              |
| Passed through Louisiana Division of Administration, Office of Community Development Community Development Block Grant Total U.S. Department of Housing and Urban Development  | 14.228                     | 698953                                     |     | 133,210<br>3,542,607                   |
| U.S. Department of Homeland Security Passed through the Governor's Office of Homeland Security and Emergency Preparedness Hazard Mitigation Hazard Mitigation Disaster Recovery Total U.S. Department of Homeland Security | 97.039<br>97.039<br>97.036 | 1603n-015-0006<br>1603-022-0001<br>Unknown |     | 58,500<br>84,498<br>176,394<br>319,392 |
| U.S. Department of Energy Passed through the Louisiana Department of Natural Resources Renew Louisiana EECBG Program   | 81.128                     | EEA-1008                                   | ļ   | 101,512                                |
| U.S. Department of Transportation Passed through the Louisiana Department of Transportation and Development Bossier North / South Corridor   | 20.205                     | DE-0809(507);<br>700-08-0137               |     | 563,431                                |
| North Bossier Shared Use Trail<br>Total U.S. Department of Transportation  | 20.205                     | ENH-0807(500);<br>744-08-0005              |     | 134,213<br>697,644                     |
| Total Federal Expenditures   |                            |  | es. | 4,735,586                              |

NOTE 1: The accompanying schedule of expenditures of federal awards is prepared on the accrual basis of accounting.

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And Other Matters Based on an Audit of Financial Statements

Performed In Accordance With Government Auditing Standards

Bossier Parish Police Jury Benton, Louisiana

We have audited the accompanying primary government financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury, as of and for the year ended December 31, 2011, and have issued our report thereon dated June 26, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

Management of the Bossier Parish Police Jury is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Bossier Parish Police Jury's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bossier Parish Police Jury's internal control over financial reporting. Accordingly, we do not express an opinion of the effectiveness of the Bossier Parish Police Jury's internal over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Bossier Parish Police Jury's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management and others within the organization and is not intended to be and should not be used by anyone other than these specified parties.

Cook & Morehart

Certified Public Accountants

Code + Morehart

June 26, 2012

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Report on Compliance With Requirements That Could Have a Direct and

Material Effect on Each Major Program and on Internal Control

Over Compliance In Accordance with OMB Circular A-133

Bossier Parish Police Jury Benton, Louisiana

#### Compliance

We have audited the compliance of Bossier Parish Police Jury with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011. Bossier Parish Police Jury's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Bossier Parish Police Jury's management. Our responsibility is to express an opinion on Bossier Parish Police Jury's compliance based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on test basis, evidence about Bossier Parish Police Jury's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Bossier Parish Police Jury's compliance with those requirements.

In our opinion, Bossier Parish Police Jury complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011.

#### Internal Control Over Compliance

Management of Bossier Parish Police Jury is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Bossier Parish Police Jury's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Bossier Parish Police Jury's internal control over compliance.

A deficiency in internal control exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management and others within the organization and is not intended to be and should not be used by anyone other than these specified parties.

Cook & Morehart

Certified Public Accountants

Cook + Machad

June 26, 2012

### Bossier Parish Police Jury Benton, Louisiana Summary Schedule of Prior Audit Findings December 31, 2011

There were no findings related to federal awards programs in the prior year audit for the year ended December 31, 2010.

#### Schedule of Finding and Questioned Costs December 31, 2011

#### A. Summary of Audit Results

- 1. The auditor's report expresses an unqualified opinion on the primary government's governmental activities, business-type activities, each major fund, and aggregate remaining fund information of Bossier Parish Police Jury, and an adverse opinion on the aggregate discretely presented component units of the Bossier Parish Police Jury, due to the discretely presented component units not being included in the financial statements.
- No significant deficiencies are reported in the Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.
- 3. No instances of noncompliance material to the financial statements of Bossier Parish Police Jury were disclosed during the audit.
- 4. No significant deficiencies are reported in the Report on Compliance With Requirements That Could Have a Direct and Material Effect on Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133.
- 5. The auditor's report on compliance for the major federal award programs for Bossier Parish Police Jury expresses an unqualified opinion.
- There are no audit findings relative to the major federal award programs for Bossier Parish Police Jury reported in Part C. of this Schedule.
- The programs tested as major programs included the Low-Income Housing Assistance Program, CFDA #14.871, and the Highway Planning and Construction (North/South Corridor and Shared Use Trail), CFDA #20.205.
- 8. The threshold for distinguishing Types A and B programs was \$300,000.
- Bossier Parish Police Jury qualifies as a low-risk auditee.
- B. Findings Financial Statements Audit: None
- C. Findings and Questioned Costs Major Federal Award Programs Audit: None

## Bossier Parish Police Jury Benton, Louisiana Summary Schedule of Prior Year Audit Findings Schedule For Louisiana Legislative Auditor December 31, 2011

There were no findings, questioned costs, or management letter comments for the prior year audit for the year ended December 31, 2010.

Corrective Action Plan For Current Year Audit Findings Schedule For Louisiana Legislative Auditor December 31, 2011

There are no findings, questioned costs, or management letter comments for the current year audit for the year ended December 31, 2011.